

City of Umatilla, Florida Annual Comprehensive Financial Report

For the Fiscal Year Ending September 30, 2025



City of Umatilla, Florida

Annual Comprehensive Financial Report

For the Year Ended September 30, 2025



Prepared By

Finance Department

City of Umatilla, Florida
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INTRODUCTORY SECTION



June 5, 2026

To the Honorable Mayor and Members of the City Council and Citizens of
City of Umatilla, Florida

The Annual Comprehensive Financial Report (ACFR) for the City of Umatilla, Florida, for the fiscal year ended September 30, 2025 is hereby submitted pursuant to Florida Statutes Chapter 166.241(4) and Chapter 10.500 of the Rules of the Auditor General of the State of Florida. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the data presented are accurate in all material aspects; the information is presented in a manner designed to fairly set forth the financial position and results of operation of the City as measured by the financial activity of its various funds; and includes all disclosures necessary to enable the reader to gain a maximum understanding of the City's financial affairs.

Government Structure

The City of Umatilla is operated under Council-City Manager form of government.

The City Council is the legislative body and the city's policy makers. The City Council approves the annual budget and adopts local laws and regulations. The Council also has focus on the community's big picture goals, such as community growth and sustainability. The City Manager, an appointed official, is the chief administrative official who serves as the Council's chief advisor by providing complete and objective information about local operations, community issues, and implements the policies established by the Council.

The City

The City of Umatilla, incorporated in 1904, is located in central Florida. The City has a population of 4,050. The City's property tax millage rate is 7.2377. The City is continuing a rebirth of its downtown core area with many infrastructure and redevelopment projects completed or underway. The population has remained relatively stable after the 2020 census reset down to 3,675.

Discussion on Operations of the Enterprise Funds

The Water and Sewer department serves over 1,900 customers, providing potable water and wastewater services. The City undertook a Rate Study for the Water and Wastewater Enterprise Fund in order to provide for future planning and funding necessary to properly maintain the System Infrastructure, improve the quality of the operation and provide for future needs. As a result of this study, rate increases went into effect October 1st of 2024 and additional increases every subsequent October 1st through 2029 are planned. The City continues to bill a base (availability) fee for each unit attached to the water and sewer system even when the unit is not utilizing service.

A significant benefit to our citizens is the consistent and dependable water and wastewater services provided. As such, every property owner is obligated to help absorb the fixed costs associated with this portion of the infrastructure, even when consumptive services are not being provided. Therefore, a "Service Availability Fee" is necessary. The balance is a variable charge based on consumption.

During this fiscal year, Water and Sewer fund operating revenues increased by 12% or \$248,065 due to growth in the City. Operating expenses increased \$384,877 mainly due to higher than normal repair and maintenance costs as well as increased capital depreciation. Sanitation Fund operating revenues increased by \$27,234 or 3.3% due to increased development in the City. The Stormwater Fund operating revenues remained relatively stable with a nominal increase of \$5,778, or 4.1%. The Airport Fund operating revenues increased by \$417,645 due to a change in the accounting for fuel sales. This revenue increase was offset by an increase in expenses of \$503,496 for fuel purchases.

Local Economic Condition & Outlook

The City sold approximately 22 acres of land, which was formerly the City's spray field. This property will be the site of another industrial park. As of the date of this letter the majority of the road and utility improvements to Lake Ferns Road have been completed to allow for heavy duty truck traffic. An additional road north from Lake Ferns Road to the southern part of the industrial park property has also been constructed. This project was funded by the Governor's Jobs Growth Grant and is anticipated to bring over 300 new jobs to the area. The first major employer is expected to move into the park within the next year.

Construction of the Magnolia Point 469-unit residential subdivision approved in 2022 is now entering Phase 3 with approximately 224 homes completed as of the date of this letter.

Major Initiatives

The Community Redevelopment Agency (CRA) has continued participating in visible community improvements and commercial redevelopment in the downtown core area of the City. These improvements were direct result of the CRA infrastructure improvements and our grant process functioning at its best. An increase in taxable values of these properties is anticipated to continue over the next few years. During fiscal year 2025, the City awarded two façade improvement grants totaling just under \$15,000 and was also able to continue sidewalk improvements, median landscaping and irrigation. The City continued its ongoing road improvements this year paving Rose St from Trowell Avenue to Pine Street and Trowell Avenue from Rose Street to Bulldog Lane. The City also purchased property near the downtown corridor for future parking expansion.

The Umatilla Municipal Airport (X23) recently unveiled a newly constructed Fixed Base Operator (FBO) facility, designed to serve as both a pilot lounge and a training center. This 2,500-square-foot terminal replaces the previous structure and is situated further from the airstrip to enhance safety and accessibility. The new facility offers a comfortable environment for pilots to rest, plan flights, and receive training, addressing the needs of those stranded due to weather or other unforeseen circumstances.

The construction of 13 new T-Hangars was also completed at the airport relieving the pressure on our long wait list for lease space. The additional revenue from these leases will enable the airport to maintain facilities and provide matching grant funds when needed.

The One-Cent Discretionary Infrastructure Surtax has been in place since 2002 and in 2017 the voters of Lake County extended the tax for another 15-year term. This funding source continues to provide for infrastructure and capital project needs. Among other projects, the City has utilized these revenues for street improvements, water and sewer system improvements, public safety equipment, and parks and recreation improvements and equipment. In 2025, these funds were used for the purchase of three new patrol vehicles as well as equipment for roads and streets, a vehicle for parks and debt service payments.

Long-term Financial Planning

As part of the annual budget process, the City prepares a comprehensive capital budget for the next fiscal year and Capital Improvement Program for the following five fiscal years. Included in that process is a determination of the impact on future operating costs and a determination as to the appropriate funding mechanism for needed capital.

Accounting and Administrative Controls

In designing the City's accounting system consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding:

1. The safeguarding of assets against loss from unauthorized use or disposition; and
2. The reliability of financial records for preparing financial statements and maintaining accountability for assets.

The concept of reasonable assurance recognizes that:

1. The cost of the control should not exceed the benefits likely to be derived; and
2. The evaluation of costs and benefits requires estimates and judgments of management.

We believe that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The City of Umatilla maintains budgetary controls to ensure compliance with legal provisions contained in the annual appropriated budget approved by the City Council. Annual budgets are legally adopted for activities of the General Fund, the Discretionary Surtax Fund, the Community Redevelopment Fund (CRA), the Water and Sewer Enterprise Fund, the Sanitation Enterprise Fund, the Stormwater Enterprise Fund and the Airport Enterprise Fund, as well as non-major funds. Budgets are controlled at the fund level by the City Manager who is authorized to transfer budgeted amounts within any fund; however, any revisions that alter the net revenues, reserves, or expenditures of any fund must be approved by a majority vote of the City Council. The City Manager may amend the budget administratively to provide for grants awarded and insurance recoveries which result in no net change in revenues and expenditures.

Cash Management

Cash is invested in either money-market accounts or in certificates of deposit which are insured by Federal depository insurance and/or collateralized with securities held in Florida's multiple financial institution collateral pool. The criteria used for placement of the City's funds include:

1. Minimize risk to the invested capital.
2. Maintain reasonable liquidity.
3. Maximize return.

Risk Management

The City of Umatilla participates in the Public Risk Management of Florida pools for property, auto, general and professional liability and workers compensation as well as the PRM Group Health Trust to provide health and life insurance to employees.

Financial Reporting Standards

Florida Statutes require that an annual financial audit be performed by an independent certified public accountant. This year the audit was performed by McDirmit Davis & Company, LLC, Certified Public Accountants. The audit process includes a thorough examination of the records of the Finance department, independent verification of transactions, review of bank statements and other original documents, and analysis of account balances and activities.

In addition to the detailed audit performed by an independent auditor, the City submits the completed ACFR to the Government Finance Officers Association of the United States and Canada (GFOA) as part of their awards program.

The GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its ACFR for the fiscal year ended September 30, 2024. This was the thirteenth year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement program's requirements and we will be submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgement

This report represents numerous hours of preparation and is made possible by the dedicated efforts of the City Manager and Finance Department. I would like to express my appreciation to all staff members who contribute to and maintain the records upon which this report is based. I also thank the Mayor, and Council Members, and Department Directors for their interest and support in planning and conducting the operations of the City in a responsible and progressive manner.

Respectfully Submitted,



Aaron D. Mercer, MPA, AICP
City Manager



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Umatilla
Florida**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

September 30, 2024

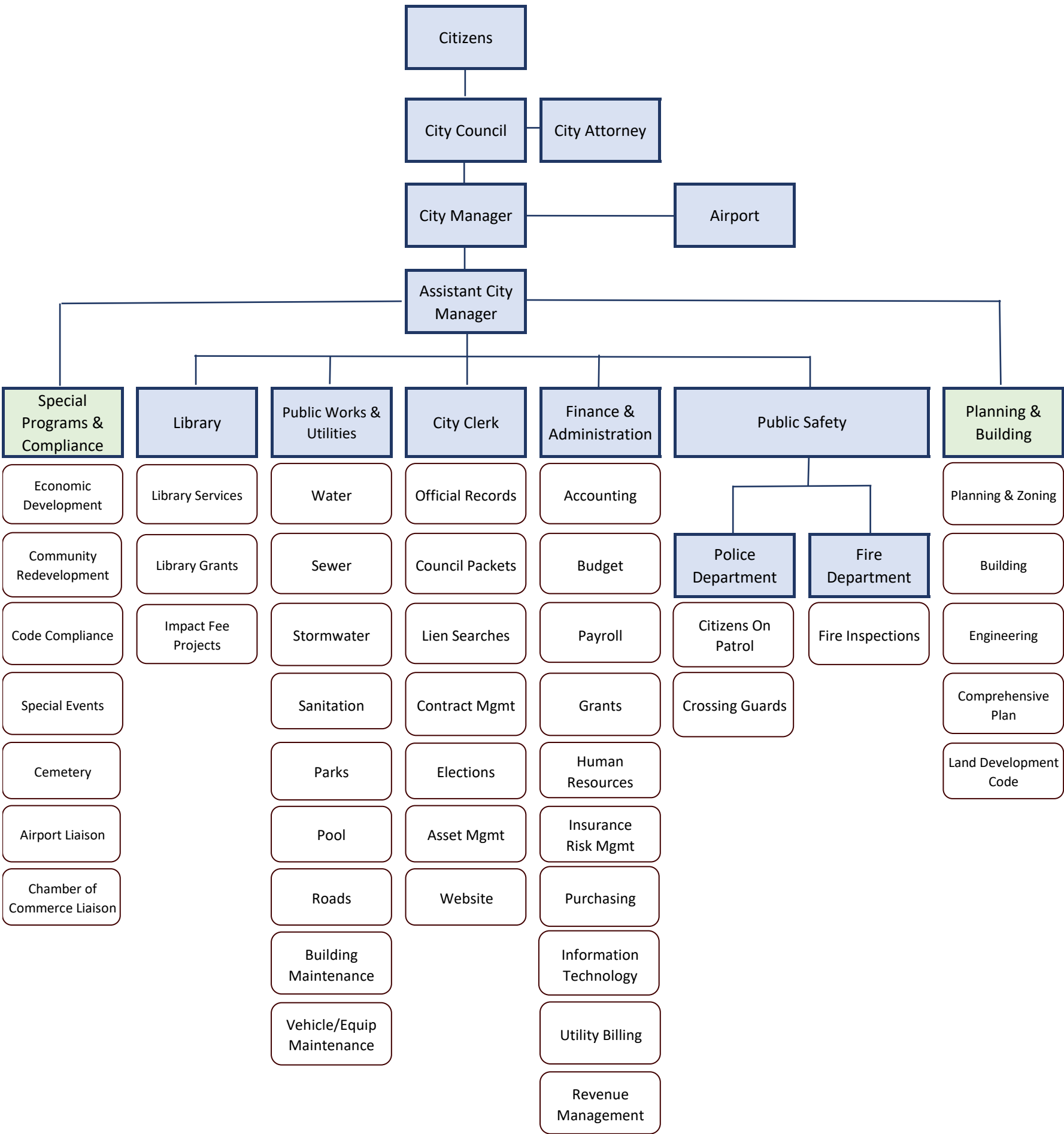
Christopher P. Morill

Executive Director/CEO



CITY OF UMATILLA

Organizational Chart



CITY OF UMATILLA, FLORIDA
CITY COUNCIL AND OFFICIALS
SEPTEMBER 30, 2025

Mayor Chris Creech
Vice Mayor Zack Durbin
City Council Seat #1..... Fred Fetterolf
City Council Seat #2..... Chris Creech
City Council Seat #3..... Zack Durbin
City Council Seat #4..... Bear Crockett
City Council Seat #5..... Katherine Adams
City Attorney Kevin Stone
City ManagerAaron Mercer, MPA, AICP
Assistant City Manager Adam Bolton
City Clerk Jessica Burnham, FCRM
Finance & Administration Director Regina Frazier, CGFO, CPM

FINANCIAL SECTION

INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council
City of Umatilla, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Umatilla, Florida, (the "City"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2025, and the respective changes in financial position and, where applicable, cash flows, thereof and the respective budgetary comparison for the general fund, discretionary tax special revenue fund, community redevelopment agency fund and fire assessment special revenue fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions.

Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension and other post-employment benefit information on pages 4 through 13 and 62 through 68, respectively, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules and the Schedule of Expenditures of State Financial Assistance (the "Schedule") as required by Chapter 10.550, Rules of the Auditor General, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records

used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with Government Auditing Standards, we have also issued our report dated June 5, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.



Orlando, Florida
June 5, 2026

As management of the City of Umatilla, we offer readers of the City of Umatilla's financial statements this narrative overview and analysis of the financial activities of the City of Umatilla for the fiscal year ended September 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i through iv of this report.

Financial Highlights

- The assets and deferred outflows of the City of Umatilla exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$51,532,983 (net position). Of this amount, \$5,002,603 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- The government's total net position increased by \$5,512,154, including beginning balance restatement, or 12%.
- As of the close of the current fiscal year, the City of Umatilla's governmental funds reported combined ending fund balances of \$3,861,646. Approximately 25.1% of this total amount, \$969,775, is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$1,953,809, or 44% of total general fund expenditures.
- The City of Umatilla's total debt decreased by \$172,141 or 8.76% during the current fiscal year. All required debt service payments were made.

Overview of the Financial Statements

The financial statements focus on both the City as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year-to-year or government-to-government) and enhance the City's accountability.

This discussion and analysis is intended to serve as an introduction to the City of Umatilla's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Umatilla's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City of Umatilla's assets, liabilities, deferred inflows, and deferred outflows with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Umatilla is improving or declining.

The *Statement of Activities* presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Umatilla that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

The governmental activities of the City of Umatilla include general government, public safety, physical environment, transportation (which includes roads and street maintenance), culture and recreation and economic environment. The business-type activities of the City of Umatilla include water and sewer utility services, sanitation services, airport activities, and stormwater utility.

The government-wide financial statements include only the City of Umatilla itself (known as the primary government) and one blended component unit (The City of Umatilla Community Redevelopment Fund). The Water and Sewer Utility, the Sanitation Utility, the Stormwater Utility, and Airport function as departments of the City of Umatilla, and therefore, have been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 14 -15 of this report.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Umatilla, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Umatilla can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Umatilla maintains eight individual governmental funds. Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, the Discretionary Surtax Fund, the Community Redevelopment Fund and the Fire Assessment fund. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City of Umatilla adopts an annual appropriated budget for all governmental funds. Budgetary comparison statements have been provided for those funds to demonstrate budgetary compliance. Budgetary comparison statements have been provided for the General Fund, Discretionary Tax Fund, Community Redevelopment Agency Fund and the Fire Assessment Fund to demonstrate compliance with this budget on pages 19 - 22. Budgetary comparison schedules for the nonmajor funds are presented on pages 72 - 74.

The basic governmental fund financial statements can be found on pages 16 - 18 of this report.

Proprietary Funds

The City of Umatilla maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Umatilla uses enterprise funds to account for the Water and Sewer Utility, Sanitation Utility, Stormwater Utility and Airport activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer Utility, Sanitation Fund, Stormwater Utility, and Airport activities.

The basic proprietary fund financial statements can be found on pages 23 - 27 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Umatilla's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 28 - 29 of this report.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 30 - 61 of this report.

Required Supplementary Information (RSI)

RSI can be found on pages 62-68 of this report.

Other Information

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the Required Supplementary Information. Combining and individual fund statements and schedules can be found on pages 69 - 74 of this report.

Government-wide Financial Analysis Statement of Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Umatilla, assets exceeded liabilities by \$51,532,983 at the close of the most recent fiscal year.

Of the City of Umatilla's net position \$41,954,890 (or 81%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment); less any related outstanding debt used to acquire those assets. The City of Umatilla uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Umatilla's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Net position that is subject to external restrictions as to how it may be used totals \$4,575,490 (9%). The remaining balance of *unrestricted net position* (\$5,002,603 or 10%) may be used to meet the government's ongoing obligations to citizens and creditors.

At September 30, 2025, the City of Umatilla is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. This was also the case at the close of the prior fiscal year.

City of Umatilla, Florida
Management's Discussion and Analysis

The following table reflects the condensed *Statement of Net Position* for the current and prior year. For more detail see the *Statement of Net Position* on page 14.

As of September 30

	Governmental Activities		Business-type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Assets:						
Current and other assets	\$ 6,483,193	\$ 7,148,075	\$ 6,931,165	\$ 4,782,127	\$ 13,414,358	\$ 11,930,202
Capital assets	7,197,851	4,426,666	39,110,170	35,173,346	46,308,021	39,600,012
Total assets	13,681,044	11,574,741	46,041,335	39,955,473	59,722,379	51,530,214
Deferred Outflows of Resources	574,033	603,298	74,079	114,715	648,112	718,013
Liabilities:						
Current liabilities	1,726,765	666,961	2,638,090	821,142	4,364,855	1,488,103
Long term liabilities	1,713,312	1,937,942	1,944,358	2,123,036	3,657,670	4,060,978
Total liabilities	3,440,077	2,604,903	4,582,448	2,944,178	8,022,525	5,549,081
Deferred Inflows of Resources	511,484	402,321	303,499	275,996	814,983	678,317
Net Position:						
Net investment in capital assets	6,370,109	4,124,507	35,584,781	33,449,657	41,954,890	37,574,164
Restricted	2,847,024	3,818,718	1,728,466	1,231,496	4,575,490	5,050,214
Unrestricted	1,086,383	1,227,590	3,916,220	2,168,861	5,002,603	3,396,451
Total net position	\$ 10,303,516	\$ 9,170,815	\$ 41,229,467	\$ 36,850,014	\$ 51,532,983	\$ 46,020,829

Statement of Activities

The following table reflects the condensed *Statement of Activities* for the current and prior year. For more detailed information see the *Statement of Activities* on page 15. Note that the government's total net position increased by \$5,620,522 or 11% in fiscal year 2025. For the previous fiscal year, 2024, net position increased by \$1,711,658.

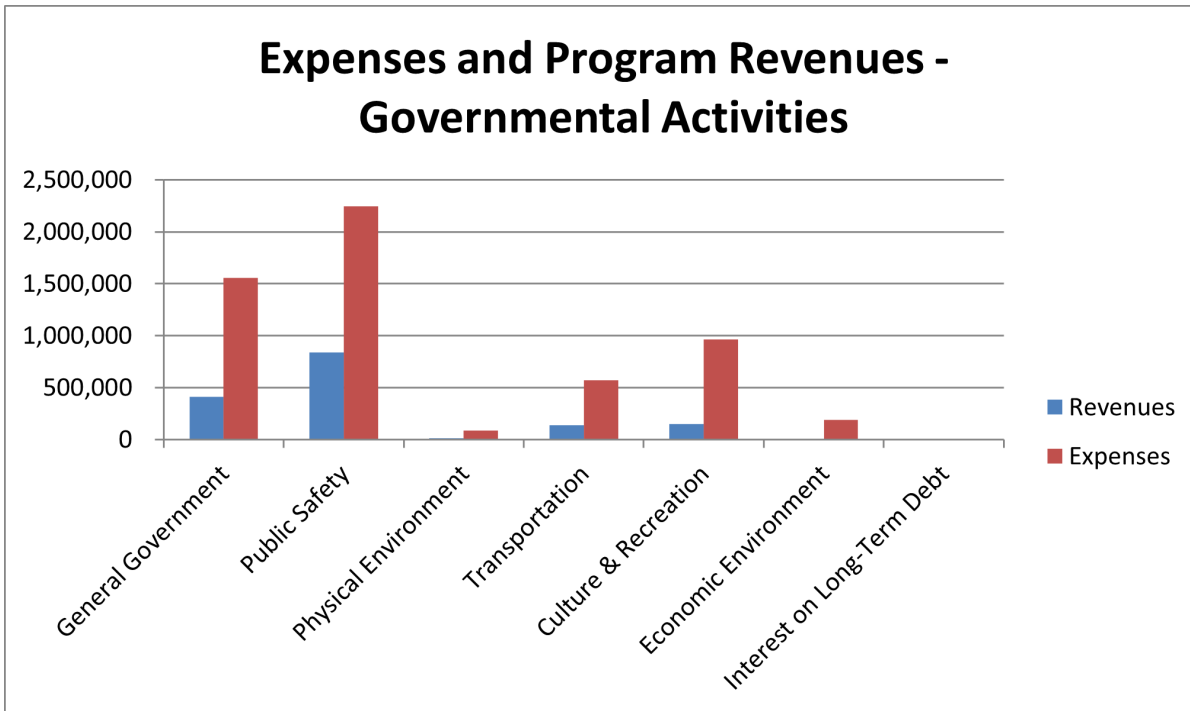
Governmental activities increased by \$1,223,575 in fiscal year 2025 compared to an increase of \$1,024,689 in 2024. Revenues increased by \$648,549 from the previous year primarily due to an increase in property tax revenue driven by growth. Total expenses increased by \$454,348 due to salary increases and normal inflationary cost increases. Charges for services increased \$139,981. On the expense side, public safety expenses increased \$213,784 due to police salary market adjustments and staffing changes. Transportation expenses decreased \$25,088 due to a reduction in utilities and tree trimming as well as one-time equipment purchased in the prior year. Business-type activities increased net position by \$4,396,947 in fiscal year 2025 compared to an increase of \$686,969 in 2024. This is primarily the result of grant revenues as well as increased charges for services.

City of Umatilla, Florida
Management's Discussion and Analysis

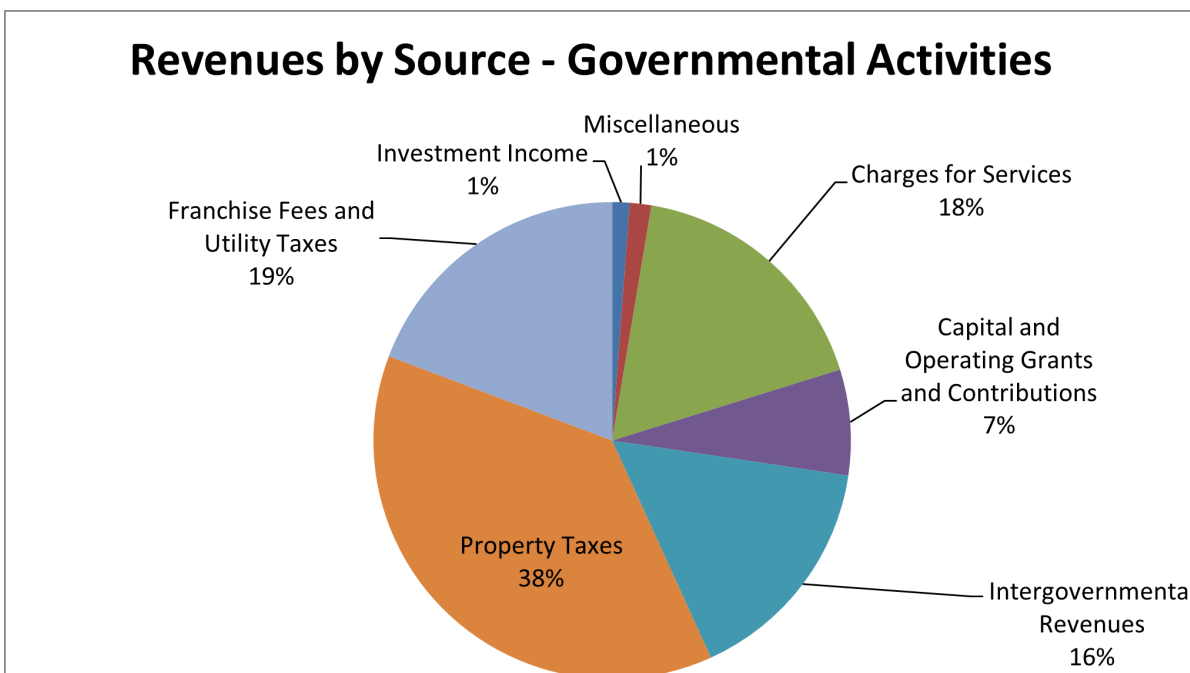
For the Year Ended September 30

	Governmental Activities		Business-type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Program Revenues:						
Charges for services	\$ 1,105,900	\$ 965,919	\$ 4,030,477	\$ 3,331,755	\$ 5,136,377	\$ 4,297,674
Operating grants and contributions	300,885	267,690	-	-	300,885	267,690
Capital grants and contributions	149,917	279,982	5,661,059	1,844,271	5,810,976	2,124,253
General Revenues:						
Property taxes	2,365,108	1,968,507	-	-	2,365,108	1,968,507
Utility taxes and franchise fees	1,212,251	1,070,668	-	-	1,212,251	1,070,668
Intergovernmental, unrestricted	999,328	974,345	-	-	999,328	974,345
Unrestricted investment earnings	73,903	67,097	962	582	74,865	67,679
Miscellaneous	92,307	56,842	-	19,852	92,307	76,694
Gain on sale of capital asset	-	-	-	5,874	-	5,874
Total revenues	6,299,599	5,651,050	9,692,498	5,202,334	15,992,097	10,853,384
Expenses:						
General government	1,556,160	1,371,392	-	-	1,556,160	1,371,392
Public safety	2,244,467	2,030,683	-	-	2,244,467	2,030,683
Physical environment	85,234	79,784	-	-	85,234	79,784
Transportation	574,342	599,430	-	-	574,342	599,430
Culture and recreation	965,691	926,451	-	-	965,691	926,451
Economic environment	189,636	156,728	-	-	189,636	156,728
Interest on long-term debt	9,639	6,353	-	-	9,639	6,353
Water and sewer	-	-	2,719,223	2,325,937	2,719,223	2,325,937
Sanitation	-	-	641,486	780,504	641,486	780,504
Airport	-	-	1,243,312	739,816	1,243,312	739,816
Stormwater	-	-	142,385	124,648	142,385	124,648
Total expenses	5,625,169	5,170,821	4,746,406	3,970,905	10,371,575	9,141,726
Increase (Decrease) in Net Position Before Transfers	674,430	480,229	4,946,092	1,231,429	5,620,522	1,711,658
Transfers	549,145	544,460	(549,145)	(544,460)	-	-
Increase (Decrease) in Net Position	1,223,575	1,024,689	4,396,947	686,969	5,620,522	1,711,658
Net position, October 1 (2025 Restated)	9,079,941	8,146,126	36,832,520	36,163,045	45,912,461	44,309,171
Net position, September 30	\$ 10,303,516	\$ 9,170,815	\$ 41,229,467	\$ 36,850,014	\$ 51,532,983	\$ 46,020,829

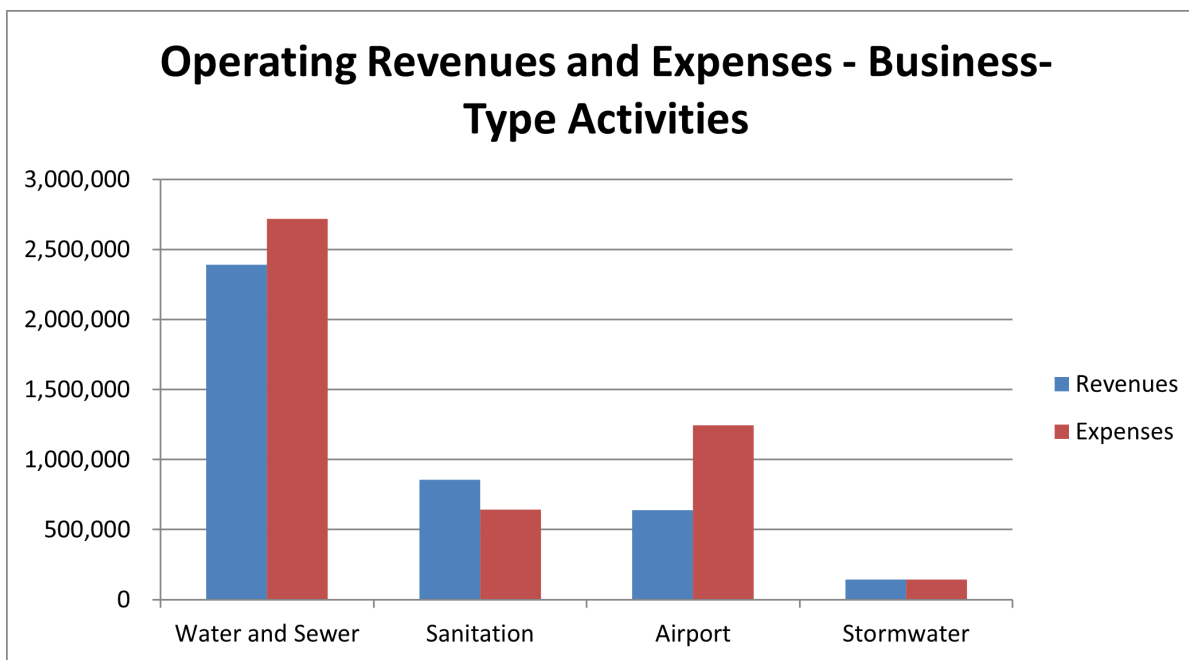
Expenses and Program Revenues - Governmental Activities



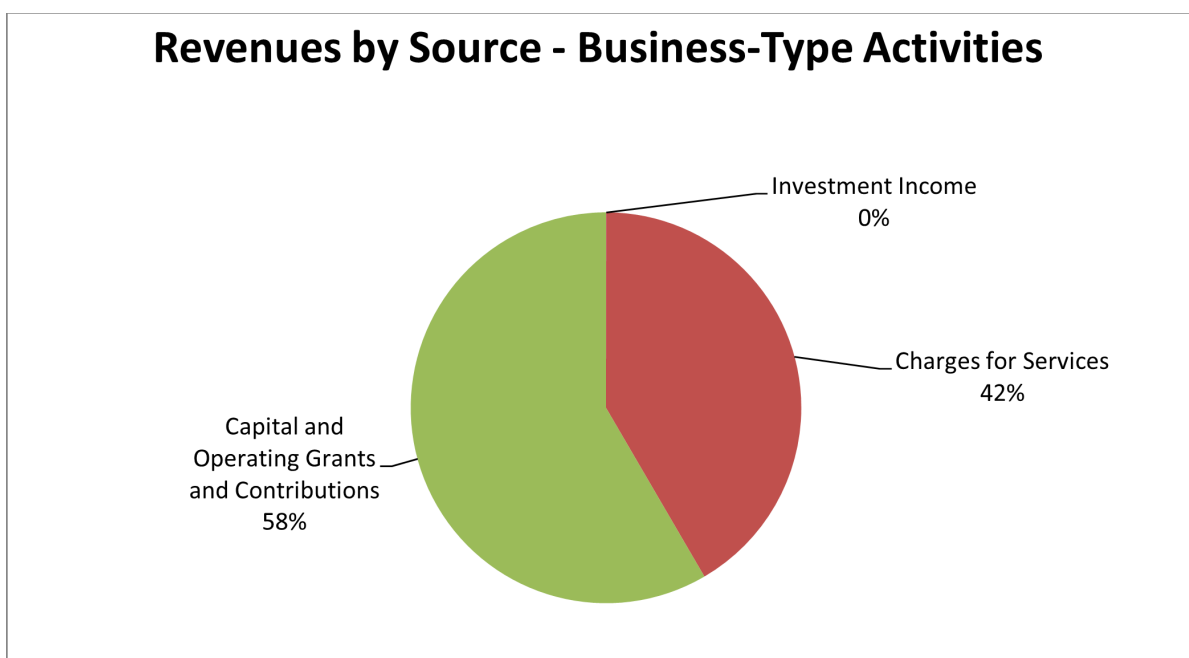
Revenues by Source - Governmental Activities



Operating Revenues and Expenses - Business-Type Activities



Revenues by Source - Business-Type Activities



Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City of Umatilla's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Umatilla's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of September 30, 2025, the City of Umatilla's governmental funds reported combined ending fund balances of \$3,861,646, a decrease of \$1,689,665 from the prior year. Approximately 25.1% or \$969,775 of this total amount constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of fund balance is restricted, committed, or assigned to indicate that it is not available for new spending because it has already been committed for such purposes as debt service, capital projects, community redevelopment, public safety, inventories, prepaid costs, and subsequent year's expenditures.

The General Fund is the chief operating fund of the City of Umatilla. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$1,953,809, while total fund balance was \$2,905,657. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned and total fund balance represent 44% and 65.0%, respectively, of total General Fund expenditures. General Fund revenues increased \$545,020 over previous year as a result of additional property taxes, franchise and utility taxes and permits. Expenditures increased \$469,717 due to police salary market adjustments as well as staffing changes and technology improvements. This is a combined decrease of \$(75,303) over 2024. Including transfers in from enterprise funds, general fund balance increased \$232,178.

The Discretionary Tax fund accounts for the proceeds of the Discretionary Sales Surtax. Fund balance decreased by \$2,429,277 due to grant revenue for large capital projects not being received.

The Community Redevelopment Agency experienced an increase of \$375,754 due to continued increases in TIF revenues from higher taxable values within the district.

The Fire Assessment Fund did not change significantly.

Proprietary Funds

The City of Umatilla's *proprietary funds* provide the same type of information found in the government-wide financial statements but in more detail.

Unrestricted net position of the Water and Sewer Utility Fund at the end of the year amounted to \$2,610,908 and total net position increased by \$2,486,643. Operating revenue increased by \$248,065 or 12% primarily due to additional charges for services as more new utility accounts come online. Operating expenses increased by \$384,877 due to the higher than normal repair and maintenance costs as well as increased capital depreciation. This resulted in a net operating decrease of \$136,812 when compared to 2024 and net operating loss of \$294,814. That decrease was further improved by impact fees of \$496,970 and grant revenue of \$2,618,469, which is the primary reason that the Water and Sewer Fund had an increase in net position of \$2,486,643.

Unrestricted net position of the Sanitation Fund at the end of the year amounted to \$38,858 and total net position increased \$28,507. An operating result of \$214,127 was offset by a transfer to the general fund of \$185,620.

Unrestricted net position of the Airport Fund at the end of the year amounted to \$386,905 and total net position increased by \$1,904,838 which is an increase from the 2024 result, primarily due to receipt of grant reimbursements.

Unrestricted net position of the Stormwater Fund at the end of the year amounted to \$879,549 and total net position decreased \$23,041 due to revenues continuing to outpace increases in operating expenses. Stormwater fees are collected for the purpose of maintenance and improvement of drainage structures as funds become available.

General Fund Budgetary Highlights

During the year revenues were greater than budgetary estimates by \$397,510, primarily due to greater than expected franchise and utility taxes. Expenditures were less than budgetary estimates by \$236,752 as a result of conservative spending by all departments as well as staff vacancies.

The comparison of budgeted results to actual results for the General Fund is shown on page 19.

Capital Asset and Debt Administration

Capital assets

The City of Umatilla's investment in capital assets for its governmental and business-type activities as of September 30, 2025, amounts to \$46,308,021 (net of accumulated depreciation), for an increase of \$6,708,009 from the prior year. This investment in capital assets includes land, buildings, water system, infrastructure, improvements and equipment. The total increase in the City of Umatilla's investment in capital assets for the current fiscal year was 16.94% (a 63% increase for governmental activities, and an 11% increase for business-type activities).

Major capital asset events included the following:

- Completion of tower read system for water
- Completion of Lake Street Force Main Extension
- Completion of over \$1 million of water main replacements
- Central Avenue Liftstation
- SR19 Waterline Extension
- Golden Gem Drive utility improvements
- Start of the Lake Fern Industrial park road and utility improvements
- T-Hangar construction
- New Airport beacon

Additional information on the City of Umatilla's capital assets can be found in Note 6 on pages 41-42 of this report.

**Capital Assets (Net of Depreciation)
As of September 30**

	Governmental Activities		Business-type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Land	\$ 740,890	\$ 740,890	\$ 2,921,475	\$ 2,921,475	\$ 3,662,365	\$ 3,662,365
Buildings	1,286,534	1,260,194	10,064,825	8,139,037	11,351,359	9,399,231
Improvements/Infrastructure	1,469,986	1,429,714	21,785,196	21,454,557	23,255,182	22,884,271
Subscription Assets	-	19,699	-	19,698	-	39,397
Machinery and Equipment	893,823	858,800	725,742	673,355	1,619,565	1,532,155
Construction in Progress	2,806,618	117,369	3,612,932	1,965,224	6,419,550	2,082,593
Total	\$ 7,197,851	\$ 4,426,666	\$ 39,110,170	\$ 35,173,346	\$ 46,308,021	\$ 39,600,012

Long-term debt

At September 30, 2025, the City of Umatilla had total debt outstanding of \$1,792,897, a decrease of \$172,141 (8.76%) from \$1,965,038 at September 30, 2024.

There are no limitations placed on the amount of debt the City may issue either by the City's charter, code of ordinances or by the Florida State Statutes.

Additional information on the City of Umatilla's long-term debt can be found in Note 7 on pages 43-45 of this report.

**Long-Term Debt
As of September 30**

	Governmental Activities		Business-type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
SRF Notes Payable	\$ -	\$ -	\$ 1,546,807	\$ 1,596,744	\$ 1,546,807	\$ 1,596,744
Capital Improvement Revenue Note, Series 2018	159,674	209,731	-	-	159,674	209,731
SBITA Liability	-	20,091	-	20,089	-	40,180
Financed Purchases	55,147	72,337	31,269	46,046	86,416	118,383
Total	\$ 214,821	\$ 302,159	\$ 1,578,076	\$ 1,662,879	\$ 1,792,897	\$ 1,965,038

Requests for Information

This financial report is designed to provide a general overview of the City of Umatilla's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Post Office Box 2286, Umatilla, Florida, 32784.

BASIC FINANCIAL STATEMENTS

City of Umatilla, Florida
Statement of Net Position
September 30, 2025

	Governmental Activities	Business-type Activities	Total
Assets:			
Cash and cash equivalents	\$ 5,201,601	\$ 46,887	\$ 5,248,488
Investments	54,293	-	54,293
Receivables, net	210,178	792,901	1,003,079
Inventories	-	33,559	33,559
Due from other governments	115,380	3,043,621	3,159,001
Prepaid costs	801	-	801
Restricted assets:			
Cash and cash equivalents	-	2,918,778	2,918,778
Investments	-	95,419	95,419
Net pension asset	900,940	-	900,940
Capital assets:			
Capital assets not being depreciated	3,547,508	6,534,407	10,081,915
Capital assets, net of accumulated depreciation	3,650,343	32,575,763	36,226,106
Total capital assets	7,197,851	39,110,170	46,308,021
Total assets	13,681,044	46,041,335	59,722,379
Deferred Outflows of Resources:			
Deferred outflows of pension earnings	574,033	74,079	648,112
Liabilities:			
Accounts payable and accrued liabilities	1,260,291	2,307,458	3,567,749
Accrued interest payable	6,158	4,619	10,777
Due to other governments	354,317	-	354,317
Unearned revenue	99,700	4,431	104,131
Customer deposits payable	6,299	321,582	327,881
Noncurrent Liabilities:			
Due within one year	110,008	100,768	210,776
Due in more than one year	1,603,304	1,843,590	3,446,894
Total liabilities	3,440,077	4,582,448	8,022,525
Deferred Inflows of Resources:			
Deferred inflows of leases	-	209,265	209,265
Deferred inflows of pension earnings	511,484	94,234	605,718
Total deferred inflows of resources	511,484	303,499	814,983
Net Position:			
Net investment in capital assets	6,370,109	35,584,781	41,954,890
Restricted for:			
Community redevelopment	1,417,252	-	1,417,252
Public safety	528,832	-	528,832
Capital projects	-	1,728,466	1,728,466
Pensions	900,940	-	900,940
Unrestricted	1,086,383	3,916,220	5,002,603
Total net position	\$ 10,303,516	\$ 41,229,467	\$ 51,532,983

The accompanying Notes to Financial Statements are an integral part of these statements.

City of Umatilla, Florida
Statement of Activities
Year Ended September 30, 2025

Functions/Programs	Program Revenue					Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Primary Government		Total
						Business-type Activities	Governmental Activities	
Governmental activities								
General government	\$ 1,556,160	\$ 360,307	\$ 50,000	\$ -	\$ (1,145,853)	\$ -	\$ -	\$ (1,145,853)
Public safety	2,244,467	667,016	75,415	97,064	(1,404,972)	-	-	(1,404,972)
Physical environment	85,234	12,575	-	-	(72,659)	-	-	(72,659)
Transportation	574,342	7,120	78,766	52,853	(435,603)	-	-	(435,603)
Culture and recreation	965,691	56,147	96,704	-	(812,840)	-	-	(812,840)
Economic environment	189,636	2,735	-	-	(186,901)	-	-	(186,901)
Interest on long-term debt	9,639	-	-	-	(9,639)	-	-	(9,639)
Total governmental activities	5,625,169	1,105,900	300,885	149,917	(4,068,467)	-	-	(4,068,467)
Business-type activities								
Water and sewer	2,719,223	2,392,130	-	3,115,439	-	2,788,346	-	2,788,346
Sanitation	641,486	855,613	-	-	-	214,127	-	214,127
Airport	1,243,312	637,540	-	2,545,620	-	1,939,848	-	1,939,848
Stormwater	142,385	145,194	-	-	-	2,809	-	2,809
Total business-type activities	4,746,406	4,030,477	-	5,661,059	-	4,945,130	-	4,945,130
Total primary government	\$ 10,371,575	\$ 5,136,377	\$ 300,885	\$ 5,810,976	(4,068,467)	4,945,130	-	876,663
General Revenues:								
Property taxes					2,365,108	-	-	2,365,108
Franchise fees and utility taxes					1,212,251	-	-	1,212,251
Intergovernmental-unrestricted					999,328	-	-	999,328
Unrestricted investment earnings					73,903	962	-	74,865
Miscellaneous					92,307	-	-	92,307
Gain on sale of capital assets					-	-	-	-
Transfers					549,145	(549,145)	-	-
Total general revenues and transfers					5,292,042	(548,183)	-	4,743,859
Change in net position					1,223,575	4,396,947	-	5,620,522
Net position, beginning, as previously reported					9,170,815	36,850,014	-	46,020,829
Restatements					(90,874)	(17,494)	-	(108,368)
Net position, beginning, as restated					9,079,941	36,832,520	-	45,912,461
Net position, ending					\$ 10,303,516	\$ 41,229,467	\$ -	\$ 51,532,983

The accompanying Notes to Financial Statements are an integral part of these statements.

City of Umatilla, Florida
Balance Sheet - Governmental Funds
September 30, 2025

	General Fund	Discretionary Tax	Community Redevelopment Agency	Fire Assessment Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets:						
Cash and cash equivalents	\$ 3,252,189	\$ -	\$ 1,422,775	\$ 52,948	\$ 473,689	\$ 5,201,601
Investments	54,293	-	-	-	-	54,293
Receivables, net	210,178	-	-	-	-	210,178
Due from other funds	298,271	-	-	-	-	298,271
Due from other governments	60,990	54,339	-	-	51	115,380
Prepaid costs	801	-	-	-	-	801
Total assets	\$ 3,876,722	\$ 54,339	\$ 1,422,775	\$ 52,948	\$ 473,740	\$ 5,880,524
Liabilities:						
Accounts payable	\$ 313,248	\$ 612,921	\$ 5,523	\$ 3,917	\$ -	\$ 935,609
Accrued liabilities	259,853	64,829	-	-	-	324,682
Due to other funds	-	298,271	-	-	-	298,271
Due to other governments	354,317	-	-	-	-	354,317
Unearned revenue	37,348	62,352	-	-	-	99,700
Deposits	6,299	-	-	-	-	6,299
Total liabilities	971,065	1,038,373	5,523	3,917	-	2,018,878
Fund Balances:						
Nonspendable	801	-	-	-	-	801
Restricted	6,061	-	1,417,252	49,031	473,740	1,946,084
Assigned	944,986	-	-	-	-	944,986
Unassigned	1,953,809	(984,034)	-	-	-	969,775
Total fund balances	2,905,657	(984,034)	1,417,252	49,031	473,740	3,861,646
Total liabilities, and fund balances	\$ 3,876,722	\$ 54,339	\$ 1,422,775	\$ 52,948	\$ 473,740	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds.	7,197,851
Net pension assets are not current financial resources and, therefore, are not reported in the funds.	900,940
Deferred inflows and outflows of resources related to pension earnings are not recognized in the governmental funds, however, they are recorded in net position under full accrual accounting.	62,549
Accrued interest payable is not due in the current period and, therefore, is not reported in the funds.	(6,158)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(1,713,312)
Net Position of Governmental Activities	\$ 10,303,516

The accompanying Notes to Financial Statements are an integral part of these statements.

City of Umatilla, Florida
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
Year Ended September 30, 2025

	General Fund	Discretionary Tax	Community Redevelopment Agency	Fire Assessment Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:						
Taxes:						
Property taxes	\$ 1,389,308	\$ -	\$ 975,800	\$ -	\$ -	\$ 2,365,108
Franchise and utility taxes	1,212,251	-	-	-	-	1,212,251
Licenses and permits	360,307	-	-	-	-	360,307
Intergovernmental revenues	819,397	533,669	-	3,448	-	1,356,514
Charges for services	104,952	-	2,735	626,504	-	734,191
Impact fees	-	-	-	-	93,616	93,616
Fines and forfeitures	10,925	-	-	-	477	11,402
Investment income	73,903	-	-	-	-	73,903
Miscellaneous	82,510	-	708	9,089	-	92,307
Total revenues	4,053,553	533,669	979,243	639,041	94,093	6,299,599
Expenditures:						
Current:						
General government	1,452,871	94,981	-	-	-	1,547,852
Public safety	1,614,441	101,442	-	553,239	2,067	2,271,189
Physical environment	85,967	705,128	-	-	-	791,095
Transportation	467,455	1,947,652	-	-	-	2,415,107
Economic environment	-	-	551,049	-	-	551,049
Culture and recreation	829,598	48,471	-	-	-	878,069
Debt service:						
Principal	20,091	58,140	-	9,107	-	87,338
Interest and fiscal charges	402	7,132	-	971	-	8,505
Total expenditures	4,470,825	2,962,946	551,049	563,317	2,067	8,550,204
Excess (Deficiency) of Revenues Over Expenditures	(417,272)	(2,429,277)	428,194	75,724	92,026	(2,250,605)
Other Financing Sources (Uses):						
Transfers in	665,950	-	-	16,500	-	682,450
Transfers out	(16,500)	-	(52,440)	(52,570)	-	(121,510)
Total other financing sources (uses)	649,450	-	(52,440)	(36,070)	-	560,940
Net change in fund balances	232,178	(2,429,277)	375,754	39,654	92,026	(1,689,665)
Fund balances, beginning	2,673,479	1,445,243	1,041,498	9,377	381,714	5,551,311
Fund balances, ending	\$ 2,905,657	\$ (984,034)	\$ 1,417,252	\$ 49,031	\$ 473,740	\$ 3,861,646

The accompanying Notes to Financial Statements are an integral part of these statements.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended September 30, 2025

Net Change in Fund Balances - Total Governmental Funds: \$ (1,689,665)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report outlays for capital assets as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Expenditures for capital assets	\$ 3,291,447	
Less: current year depreciation	<u>(520,262)</u>	2,771,185

Repayments of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		87,338
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Governmental funds report cash contributions to pensions as expenditures because they consume current financial resources. The statement of activities reports the change in pension liability and related deferrals as pension expense. This is the amount of the difference between the two amounts.		131,786
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in accrued interest	\$ (1,134)	
Change in other post employment benefits	5,119	
Change in long-term compensated absences	<u>(81,054)</u>	<u>(77,069)</u>

Change in Net Position of Governmental Activities		<u><u>\$ 1,223,575</u></u>
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The accompanying Notes to Financial Statements are an integral part of these statements.

City of Umatilla
Statement of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual - General Fund
Year Ended September 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues:				
Taxes:				
Property taxes	\$ 1,385,850	\$ 1,385,850	\$ 1,389,308	\$ 3,458
Franchise and utility taxes	954,300	1,024,300	1,212,251	187,951
Licenses and permits	150,000	360,000	360,307	307
Intergovernmental revenues	651,703	670,663	819,397	148,734
Charges for services	99,900	109,900	104,952	(4,948)
Fines and forfeitures	7,150	7,150	10,925	3,775
Investment income	55,000	55,000	73,903	18,903
Miscellaneous	17,700	43,180	82,510	39,330
Total revenues	3,321,603	3,656,043	4,053,553	397,510
Expenditures:				
Current:				
General government	1,539,892	1,578,177	1,452,871	125,306
Public safety	1,437,015	1,586,755	1,614,441	(27,686)
Physical environment	85,205	86,206	85,967	239
Transportation	633,846	633,846	467,455	166,391
Culture and recreation	739,606	822,593	829,598	(7,005)
Current:				
Principal	-	-	20,091	(20,091)
Interest	-	-	402	(402)
Total expenditures	4,435,564	4,707,577	4,470,825	236,752
Excess (Deficiency) of Revenues Over Expenditures	(1,113,961)	(1,051,534)	(417,272)	634,262
Other Financing Sources (Uses):				
Transfers in	665,950	655,950	665,950	10,000
Transfers out	(16,500)	(16,500)	(16,500)	-
Total other financing sources (uses)	649,450	639,450	649,450	10,000
Net change in fund balance	(464,511)	(412,084)	232,178	644,262
Fund balance, beginning	2,673,479	2,673,479	2,673,479	-
Fund balance, ending	\$ 2,208,968	\$ 2,261,395	\$ 2,905,657	\$ 644,262

The accompanying Notes to Financial Statements are an integral part of these statements.

Statement of Revenues, Expenditures and Changes in Fund Balance**Budget and Actual - Discretionary Tax**

Year Ended September 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental revenues	\$ 5,333,675	\$ 5,333,675	\$ 533,669	\$ (4,800,006)
Total revenues	<u>5,333,675</u>	<u>5,333,675</u>	<u>533,669</u>	<u>(4,800,006)</u>
Expenditures:				
Current:				
General government	-	96,400	94,981	1,419
Public safety	104,310	104,310	101,442	2,868
Transportation	5,757,553	5,757,553	1,947,652	3,809,901
Physical environment	-	-	705,128	(705,128)
Culture and recreation	50,000	50,000	48,471	1,529
Debt Service:				
Principal	58,140	58,140	58,140	-
Interest and fiscal charges	7,364	7,364	7,132	232
Total expenditures	<u>5,977,367</u>	<u>6,073,767</u>	<u>2,962,946</u>	<u>3,110,821</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(643,692)</u>	<u>(740,092)</u>	<u>(2,429,277)</u>	<u>(1,689,185)</u>
Other Financing Sources (Uses):				
Transfer in	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	<u>(643,692)</u>	<u>(740,092)</u>	<u>(2,429,277)</u>	<u>(1,689,185)</u>
Fund balance, beginning	1,445,243	1,445,243	1,445,243	-
Fund balance, ending	<u>\$ 801,551</u>	<u>\$ 705,151</u>	<u>\$ (984,034)</u>	<u>\$ (1,689,185)</u>

The accompanying Notes to Financial Statements are an integral part of these statements.

Statement of Revenues, Expenditures and Changes in Fund Balance**Budget and Actual - Community Redevelopment Agency**

Year Ended September 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues:				
Taxes:				
Taxes	\$ 978,478	\$ 978,478	\$ 975,800	\$ (2,678)
Charges for services	6,875	6,875	2,735	(4,140)
Miscellaneous	-	-	708	708
Total revenues	985,353	985,353	979,243	(6,110)
Expenditures:				
Current:				
Economic environment	913,201	913,201	551,049	362,152
Total expenditures	913,201	913,201	551,049	362,152
Excess (Deficiency) of Revenues Over Expenditures	72,152	72,152	428,194	356,042
Other Financing Sources (Uses):				
Transfer out	(52,440)	(52,440)	(52,440)	-
Total expenditures	(52,440)	(52,440)	(52,440)	-
Net change in fund balance	19,712	19,712	375,754	356,042
Fund balance, beginning	1,041,498	1,041,498	1,041,498	-
Fund balance, ending	\$ 1,061,210	\$ 1,061,210	\$ 1,417,252	\$ 356,042

The accompanying Notes to Financial Statements are an integral part of these statements.

Statement of Revenues, Expenditures and Changes in Fund Balance**Budget and Actual - Fire Assessment Fund**

Year Ended September 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental revenues	\$ -	\$ 3,348	\$ 3,448	\$ 100
Charges for services	597,017	617,610	626,504	8,894
Investment income	450	-	-	-
Miscellaneous	-	-	9,089	9,089
Total revenues	597,467	620,958	639,041	18,083
Expenditures:				
Current:				
Public safety	547,788	570,998	553,239	17,759
Debt Service:				
Principal	9,107	9,107	9,107	-
Interest and fiscal charges	971	971	971	-
Total expenditures	557,866	581,076	563,317	17,759
Excess (Deficiency) of Revenues Over Expenditures	39,601	39,882	75,724	35,842
Other Financing Sources (Uses):				
Transfers in	16,500	16,500	16,500	-
Transfers out	(52,570)	(52,570)	(52,570)	-
Total other financing sources(uses)	(36,070)	(36,070)	(36,070)	-
Net change in fund balance	3,531	3,812	39,654	35,842
Fund balance, beginning	9,377	9,377	9,377	-
Fund balance, ending	\$ 12,908	\$ 13,189	\$ 49,031	\$ 35,842

The accompanying Notes to Financial Statements are an integral part of these statements.

City of Umatilla, Florida
Statement of Net Position - Proprietary Funds
September 30, 2025

	Enterprise Funds				Total
	Water and Sewer Fund	Sanitation Fund	Airport Fund	Stormwater Fund	
Assets:					
Current assets:					
Cash and cash equivalents	\$ -	\$ -	\$ 200	\$ 46,687	\$ 46,887
Restricted cash	2,918,778	-	-	-	2,918,778
Restricted investments	95,419	-	-	-	95,419
Receivables, net	448,783	114,235	216,082	13,801	792,901
Due from other governments	1,997,491	-	1,046,130	-	3,043,621
Due from other funds	-	-	-	821,425	821,425
Inventories	-	-	33,559	-	33,559
Total current assets	5,460,471	114,235	1,295,971	881,913	7,752,590
Noncurrent assets:					
Capital assets:					
Land	582,971	-	2,338,504	-	2,921,475
Improvements	24,883,230	-	7,820,805	3,475,554	36,179,589
Buildings	3,636,980	-	8,764,124	-	12,401,104
Equipment	1,629,969	127,418	487,412	46,684	2,291,483
Subscription Assets	59,096	-	-	-	59,096
Construction in progress	3,362,873	-	250,059	-	3,612,932
Less: accumulated depreciation	(10,533,227)	(127,418)	(5,917,299)	(1,777,565)	(18,355,509)
Total capital assets (net of depreciation)	23,621,892	-	13,743,605	1,744,673	39,110,170
Total noncurrent assets	23,621,892	-	13,743,605	1,744,673	39,110,170
Total assets	29,082,363	114,235	15,039,576	2,626,586	46,862,760
Deferred Outflows of Resources:					
Deferred outflows of pension earnings	60,182	7,830	6,067	-	74,079

The accompanying Notes to Financial Statements are an integral part of these statements.

City of Umatilla, Florida
Statement of Net Position - Proprietary Funds
September 30, 2025

	Enterprise Funds				Total
	Water and Sewer Fund	Sanitation Fund	Airport Fund	Stormwater Fund	
Liabilities:					
Current Liabilities:					
Accounts payable and accrued liabilities	1,963,089	37,468	306,901	-	2,307,458
Customer deposits payable	303,228	843	17,511	-	321,582
Unearned revenue	3,256	-	1,175	-	4,431
Due to other funds	349,957	1,802	469,666	-	821,425
Compensated absences	5,726	173	177	-	6,076
Accrued interest payable	2,255	-	-	2,364	4,619
Financed purchases	15,337	-	-	-	15,337
Notes and subscriptions payable	45,906	-	-	33,449	79,355
Total current liabilities	2,688,754	40,286	795,430	35,813	3,560,283
Noncurrent liabilities:					
Compensated absences	51,535	664	2,482	-	54,681
Financed purchases	15,932	-	-	-	15,932
Notes and subscriptions payable	1,126,385	-	-	341,067	1,467,452
Net pension liability	248,207	32,296	25,022	-	305,525
Total noncurrent liabilities	1,442,059	32,960	27,504	341,067	1,843,590
Total liabilities	4,130,813	73,246	822,934	376,880	5,403,873
Deferred Inflows of Resources:					
Deferred inflows of pension earnings	76,555	9,961	7,718	-	94,234
Deferred inflows - leases	-	-	209,265	-	209,265
Total deferred inflows of resources	76,555	9,961	216,983	-	303,499
Net Position:					
Net investment in capital assets	20,595,803	-	13,618,821	1,370,157	35,584,781
Restricted for utility capital projects	1,728,466	-	-	-	1,728,466
Unrestricted	2,610,908	38,858	386,905	879,549	3,916,220
Total net position	\$ 24,935,177	\$ 38,858	\$ 14,005,726	\$ 2,249,706	\$ 41,229,467

The accompanying Notes to Financial Statements are an integral part of these statements.

Statement of Revenues, Expenses and Changes in Fund Net Position**Proprietary Funds**

Year Ended September 30, 2025

	Enterprise Funds				Total
	Water and Sewer Fund	Sanitation Fund	Airport Fund	Stormwater Fund	
Operating Revenues:					
Charges for services	\$ 2,383,097	\$ 817,946	\$ 622,122	\$ 143,154	\$ 3,966,319
Miscellaneous operating revenues	9,033	37,667	15,418	2,040	64,158
Total operating revenues	2,392,130	855,613	637,540	145,194	4,030,477
Operating Expenses:					
Personal services	600,835	103,496	58,517	-	762,848
Contract services	401,055	525,978	25,315	30,000	982,348
Utilities	131,283	-	47,794	-	179,077
Insurance	90,183	-	25,898	-	116,081
Operating supplies	80,389	-	-	-	80,389
Depreciation and amortization	1,024,254	-	585,966	106,185	1,716,405
Other operating expenses	108,027	12,012	450,989	500	571,528
Repairs and maintenance	250,918	-	48,833	348	300,099
Total operating expenses	2,686,944	641,486	1,243,312	137,033	4,708,775
Operating income (loss)	(294,814)	214,127	(605,772)	8,161	(678,298)
Nonoperating Revenue (Expenses):					
Investment income	962	-	-	-	962
Gain (loss) on sale of capital assets	(5)	-	-	-	(5)
Interest expense	(32,274)	-	-	(5,352)	(37,626)
Total nonoperating revenue (expenses)	(31,317)	-	-	(5,352)	(36,669)
Income (loss) before contributions and transfers	(326,131)	214,127	(605,772)	2,809	(714,967)
Capital Contributions:					
Impact fees	496,970	-	-	-	496,970
Capital contribution from governmental activities	11,795	-	-	-	11,795
Grants	2,618,469	-	2,545,620	-	5,164,089
Total capital contributions	3,127,234	-	2,545,620	-	5,672,854
Transfers out	(314,460)	(185,620)	(35,010)	(25,850)	(560,940)
Change in net position	2,486,643	28,507	1,904,838	(23,041)	4,396,947
Net Position, beginning, as previously presented	22,463,420	11,208	12,102,639	2,272,747	36,850,014
Restatements	(14,886)	(857)	(1,751)	-	(17,494)
Net Position, beginning, as restated	22,448,534	10,351	12,100,888	2,272,747	36,832,520
Net Position, ending	\$ 24,935,177	\$ 38,858	\$ 14,005,726	\$ 2,249,706	\$ 41,229,467

The accompanying Notes to Financial Statements are an integral part of these statements.

City of Umatilla, Florida
Statement of Cash Flows - Proprietary Funds
Year Ended September 30, 2025

	Enterprise Funds				
	Water and Sewer Fund	Sanitation Fund	Airport Fund	Stormwater Fund	Total
Cash Flows from Operating Activities:					
Receipts from customers	\$ 2,279,718	\$ 871,078	\$ 651,129	\$ 144,716	\$ 3,946,641
Payments to suppliers	(1,033,543)	(549,893)	(424,199)	(31,348)	(2,038,983)
Payments to employees	(615,309)	(124,440)	(58,383)	-	(798,132)
Net cash provided by (used in) operating activities	630,866	196,745	168,547	113,368	1,109,526
Cash Flows from Noncapital Financing Activities:					
Decrease in due from other funds	12,927	-	-	(821,425)	(808,498)
Increase (decrease) in due to other funds	349,957	(11,125)	469,666	-	808,498
Transfers to other funds	(314,460)	(185,620)	(35,010)	(25,850)	(560,940)
Net cash provided by (used in) noncapital financing activities	48,424	(196,745)	434,656	(847,275)	(560,940)
Cash Flows from Capital and Related Financing Activities:					
Capital grants	495,167	-	1,499,490	-	1,994,657
Acquisition of capital assets	(2,279,910)	-	(2,257,032)	-	(4,536,942)
Sale of capital assets	812,456	-	-	-	812,456
Principal paid on revenue bonds, notes and leases	(51,799)	-	-	(33,004)	(84,803)
Interest paid on revenue bonds, notes and leases	(32,274)	-	-	(5,352)	(37,626)
Impact fees	496,970	-	-	-	496,970
Net cash provided by (used in) capital and related financing activities	(559,390)	-	(757,542)	(38,356)	(1,355,288)
Cash Flows from Investing Activities:					
Sale (purchase) of investments	308,567	-	-	-	308,567
Investment income	962	-	-	-	962
Net cash provided by (used in) investing activities	309,529	-	-	-	309,529
Net increase (decrease) in cash and cash equivalents	429,429	-	(154,339)	(772,263)	(497,173)
Cash and cash equivalents, beginning	2,489,349	-	154,539	818,950	3,462,838
Cash and cash equivalents, ending	\$ 2,918,778	\$ -	\$ 200	\$ 46,687	\$ 2,965,665
Classified as:					
Cash and cash equivalents	\$ -	\$ -	\$ 200	\$ 46,687	\$ 46,887
Restricted cash and cash equivalents	2,918,778	-	-	-	2,918,778
Total cash and cash equivalents	\$ 2,918,778	\$ -	\$ 200	\$ 46,687	\$ 2,965,665

The accompanying Notes to Financial Statements are an integral part of these statements.

City of Umatilla, Florida
Statement of Cash Flows - Proprietary Funds
Year Ended September 30, 2025

	Enterprise Funds				
	Water and Sewer Fund	Sanitation Fund	Airport Fund	Stormwater Fund	Total
Reconciliation of Operating Income to					
Net Cash Provided by (Used in) Operating Activities					
Operating income (loss)	\$ (294,814)	\$ 214,127	\$ (605,772)	\$ 8,161	\$ (678,298)
Adjustments not affecting cash:					
Depreciation and amortization	1,024,254	-	585,966	106,185	1,716,405
Change in assets and liabilities:					
(Increase) decrease in accounts receivable	(136,442)	15,465	16,930	(478)	(104,525)
(Increase) decrease in inventories	-	-	11,805	-	11,805
(Increase) decrease in prepaids	17,739	-	-	-	17,739
(Increase) decrease deferred outflows of pensions	29,939	9,325	1,372	-	40,636
Increase (decrease) in accounts payable	10,573	(11,903)	162,825	(500)	160,995
Increase (decrease) in deferred inflows of leases	-	-	(7,946)	-	(7,946)
Increase (decrease) in customer deposits	24,030	-	4,605	-	28,635
Increase (decrease) in compensated absences	11,084	(140)	(2,587)	-	8,357
Increase (decrease) in net pension liability	(85,871)	(31,299)	(2,556)	-	(119,726)
Increase (decrease) in deferred inflows of pensions	30,374	1,170	3,905	-	35,449
Total adjustments	925,680	(17,382)	774,319	105,207	1,787,824
Net cash provided by (used in) operating activities	\$ 630,866	\$ 196,745	\$ 168,547	\$ 113,368	\$ 1,109,526
Schedule of non-cash capital and related financing activities:					
Contributions of capital assets	\$ 11,795	\$ -	\$ -	\$ -	\$ 11,795
Purchase of capital assets on account	\$ 1,792,169	\$ -	\$ 124,784	\$ -	\$ 1,916,953

The accompanying Notes to Financial Statements are an integral part of these statements.

City of Umatilla, Florida
Statement of Fiduciary Net Position - Fiduciary Fund
September 30, 2025

	Police Pension Trust Fund
Assets:	
Cash and cash equivalents	\$ 28,363
Investments, at fair value:	
Fixed income	1,038,639
Equity	2,034,394
Real estate	275,192
Total investments	<u>3,348,225</u>
Total assets	<u>3,376,588</u>
Net Position:	
Net position restricted for pensions	<u><u>\$ 3,376,588</u></u>

The accompanying Notes to Financial Statements are an integral part of these statements.

Statement of Changes in Fiduciary Net Position - Fiduciary Fund

Year Ended September 30, 2025

	Police Pension Trust Fund
Additions:	
Contributions:	
Employer	\$ 17,642
Plan members	19,689
State	68,198
Total contributions	105,529
Investment income:	
Net increase (decrease) in fair value of investments	257,697
Less: investment expense	(6,796)
Net investment income (loss)	250,901
Total additions	356,430
Deductions:	
Benefit payments	46,876
Administrative expenses	15,016
Total deductions	61,892
Change in net position	294,538
Net position, beginning	3,082,050
Net position, ending	\$ 3,376,588

The accompanying Notes to Financial Statements are an integral part of these statements.

NOTES TO FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The *City of Umatilla*, Florida (the "City") is a political subdivision of the State of Florida located in Lake County. The City is governed by an elected Mayor and five-member City Council. The City was established by the adoption of its Charter in the Laws of Florida, Chapter 8376, on May 9, 1904. The City provides services to its citizens including Public Safety (Police and Fire), Transportation (Roads & Streets), Culture and Recreation (Library, Parks, and Recreation), Public Improvements, Physical Environment (Cemetery), Economic Environment (Community Development), Planning and Zoning, and General Government Services. The City operates Water & Sewer, Sanitation, Stormwater, and Airport enterprises. The Mayor and City Council are responsible for the establishment and adoption of policy. The execution of such policy is the responsibility of the City Manager.

In evaluating how to define the government, for financial reporting purposes, the City has considered all potential component units. The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body, and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects or activities of, or the level of services performed or provided by, the organization. A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization; or (c) is obligated in some manner for the debt of the organization. In applying the above criteria, the City has one blended component unit as follows:

The City of Umatilla Community Redevelopment Agency

The *City of Umatilla* created the Community Redevelopment Agency in April of 1980. This is a dependent taxing district established in accordance with Chapter 163, Part III, Florida Statutes. Notification to affected taxing agencies was done in compliance with Chapter 163.346, Part III, Florida Statutes. The incremental annual increase in tax over the base years will be used to fund projects designed to enhance and improve the described area. The City Council, being the duly elected governmental body for the designated area, passed Ordinance 1980-B, which established the *City of Umatilla* as the Redevelopment Agency for the purpose of carrying out the community redevelopment programs and plans within the area. Through Ordinance 1980-B the City established the Community Redevelopment Trust Fund to account for all transactions generated by this special revenue fund. The *City of Umatilla* Community Redevelopment Fund is presented as a blended component unit, since the City Council is the governing board and the City has operational responsibility for the fund.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The government reports the following funds:

Major Governmental Funds

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Discretionary Tax Fund* was established as a special revenue fund to account for discretionary sales surtax revenues that are legally restricted for expenditure on certain non-capital expenditures and on infrastructure.

The *Community Redevelopment Fund* was established as a dependent taxing district. The incremental annual increase in tax over the base years will be used to fund projects designed to enhance and improve the described area.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The *Fire Assessment Fund* was established to account for the proceeds of the Fire Assessment Property Tax and its use for fire protection services provided to the City.

Nonmajor Governmental Fund Types

Special Revenue Funds account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes other than debt service or capital projects.

Major Proprietary Funds

Water and Sewer Fund is used to account for the operations of the City's water and sewer utility operations, which are financed in a manner similar to private business enterprises, where the costs, including depreciation, of providing services to the general public on an ongoing basis are financed primarily through user charges.

Sanitation Fund is used to account for the fiscal activities of the City's refuse collection and disposal operation.

Airport Fund is used to account for operation and maintenance of the Umatilla Municipal Airport.

Stormwater Fund is used to account for the fiscal activities of the City's stormwater drainage operation, as well as the funding and payment of related debt.

Fiduciary Funds

Pension Trust Fund accounts for the activities of the police officers' retirement plan, which accumulates resources for pension benefit payments to qualified employees.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the City's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's water and sewer, sanitation, airport and stormwater utility funds are charges to customers for sales and services. The City also recognizes as operating revenue the meter fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

**Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance
Deposits and Investments**

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Investments of the City are reported at fair value and are categorized within the fair value hierarchy established in accordance with GASB Statement No. 72 *Fair Value Measurement and Application*. The City's investments consist of investments authorized in accordance with Section 218.415, Florida Statutes.

Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All receivables are shown net of an allowance for uncollectibles. The County bills and collects property taxes and remits them to the City. City property tax revenues are recognized when levied to the extent that they result in current receivables.

All property is reassessed according to its fair value on the lien date, or January 1 of each year. Taxes are levied on October 1 of each year. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January, and 1% in the month of February. The taxes paid in March are without discount. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. On or around May 31 following the tax year, certificates are sold for all delinquent taxes on real property.

Inventories and Prepaid Items

All inventories are valued at cost using the first-in, first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These are recorded as expenditures when consumed rather than when purchased.

Restricted Assets

Certain proceeds of the City's enterprise fund long term debt, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because they are maintained in separate accounts and their use is limited by applicable bond covenants. Assets so designated are identified as restricted assets on the balance sheet.

Capital Assets

Capital assets, which include property, plant, equipment, intangible and infrastructure assets (e.g., roads, sidewalks, drainage systems, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$1,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	30-40
Improvements Other Than Buildings	10-20
Water and Sewer Systems	10-50
Equipment	5-20
Intangibles	5
Infrastructure	30

Compensated Absences

The City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences - Vacation and sick leave. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured, due to employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation

The City's policy permits employees to accumulate earned but unused vacation benefits, subject to maximum carryforwards, which are eligible for payment at the employee's current pay rate upon separation from employment.

Sick Leave

It is the City's policy to permit employees to accumulate earned but unused sick pay benefits. Employees with at least five (5) years of service are eligible for payment of unused/accrued sick leave hours, subject to maximum balances. Additionally, a liability for the estimated value of sick leave that will be used by employees as time off is included in the liability for compensated absences.

Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item that qualifies for reporting in this category, which is the deferred outflows of pension earnings.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category, which is the deferred inflows of pension earnings and deferred inflows of leases.

Net Position Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position in the governmental financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

Fund Balance Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied.

It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The City Council is the highest level of decision-making authority for the City that can, by adoption of a Resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The City Council holds the authority to assign fund balance. The Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosures of contingent assets and liabilities as of the financial statement date and the reported amounts of revenues and expenses or expenditures during the reporting period. Actual results could differ from those estimates.

New GASB Statements Implemented

In fiscal year 2025, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences. This Statement will result in a liability for compensated absences that more appropriately reflects when the City incurs an obligation, which will enhance the relevance and reliability of information. As a result of implementation, the City's changes in beginning balances and net position where applicable is further described below.

In the current year, the City implemented GASB Statement No. 101, Compensated Absences. In addition to the value of unused vacation and sick time due to employees upon separation from employment, the City now recognizes an estimated amount of sick leave earned as of year-end that will be used by employees as time off in future years as part of the liability for compensated absences. The effects of the change in accounting principle are summarized below in the "Restatement - GASB 101 implementation."

	Net position 9/30/24 as previously reported	Restatement - GASB 101 implementation	Net position 9/30/24 as restated
Government-Wide			
Governmental activities	\$ 9,170,815	\$ (90,874)	\$ 9,079,941
Business-type activities	36,850,014	(17,494)	36,832,520
Total government-wide	<u>\$ 46,020,829</u>	<u>\$ (108,368)</u>	<u>\$ 45,912,461</u>
Proprietary Funds			
Water and Sewer Fund	\$ 22,463,420	\$ (14,886)	\$ 22,448,534
Sanitation Fund	11,208	(857)	10,351
Airport Fund	12,102,639	(1,751)	12,100,888
Stormwater Fund	2,272,747	-	2,272,747
Total proprietary funds	<u>\$ 36,850,014</u>	<u>\$ (17,494)</u>	<u>\$ 36,832,520</u>

NOTE 2 RECONCILIATION OF GOVERNMENT WIDE AND FUND FINANCIAL STATEMENTS

Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between fund balance - *total governmental funds* and *net position of governmental activities* as reported in the government-wide statement of net position.

Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net change in fund balances - total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities.

NOTE 3 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to the end of the fiscal year, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public budget workshops are held where the Mayor, City Council, City Manager and department heads refine budget detail items.
3. The general summary of the budget and notice of public hearing is published in the local newspaper.
4. Public hearings are conducted to obtain taxpayer comments.
5. Prior to October 1, the budgets are legally enacted through passage of a resolution.
6. The City Manager is authorized to transfer budgeted amounts between departments; however, any revisions that alter the total appropriations of any fund must be approved by a majority vote of the City Council.
7. The level of classification detail at which expenditures may not legally exceed appropriations is the fund level.
8. Unexpended appropriations lapse at the close of the fiscal year.
9. Budgets are adopted for the general fund and special revenue funds on a basis consistent with generally accepted accounting principles. Budgets are also adopted for the enterprise funds, however, this data is not presented under generally accepted accounting principles.
10. The City Council, by Ordinance or Resolution, may make supplemental appropriations in excess of those originally estimated for the year up to the amount of available revenues. Budgeted amounts presented in the accompanying financial statements have been adjusted for legally authorized revisions.

NOTE 4 CASH AND INVESTMENTS

Deposits

The City's cash balances were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

Investments

Investments in all fund types are stated at fair value, which is the amount for which an investment could be exchanged in a current transaction between willing parties, other than in a forced liquidation sale. Fair value is based on quoted market prices. Changes in the fair value of investments are recognized as revenue and included in investment income.

The City's investment policies are governed by state statute and City policy. Authorized investments, other than those held in pension funds, are:

- A. U.S. Treasury securities and government agency bonds
- B. Certificates of deposits (CDs) from banks with FDIC insurance
- C. Commercial paper rated A-1 or better by a recognized rating agency
- D. Repurchase agreements secured by U.S. government obligations
- E. Local government investment pools (LGIPs) established by state law
- F. Bonds issued by the municipality or other governmental entities.

The assets of the City's police pension fund are invested in the pooled investment fund for the Florida Municipal Pension Trust Fund (FMPTF). Investments held in this fund consist of corporate bonds and stocks and cash equivalents. The fund is stated at fair value, and investment earnings are allocated to participants in the fund based on their equity in this pooled investment account as provided by the Florida Municipal Pension Fund. The Fund is not subject to U.S. Securities Exchange Commission or other regulatory oversight; the Fund's Board of Trustees provides oversight.

Investments made by the *City of Umatilla* at September 30, 2025 are summarized below. Defined benefit pension plan investments, are included below. In accordance with GASB 31, investments are reported at fair value, except certificates of deposit, which are reported at amortized cost, which approximates fair value.

Investment Type	Fair Value	Credit Rating	Weighted Average Maturity
Certificates of Deposit	\$ 149,712	Unrated	249 days
FMLvT Broad Market HQ Bond Fund	538,904	AAf/S4	7.10 years
FMLvT Core Plus Fixed Income	499,735	Unrated	5.76 years
	<u>\$ 1,188,351</u>		

NOTE 4 CASH AND INVESTMENTS (CONTINUED)

The City and the Police Pension Trust Fund have the following recurring fair value measurements as of September 30, 2025:

	9/30/2025	Fair Value Measurements Using		
		Quoted Prices in Active Markets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Police Officers' Pension				
Mutual Funds				
Equities				
FMLvT Diversified Large Cap Equity	\$ 856,978	\$ -	\$ 856,978	\$ -
FMLvT Diversified Small to Mid Cap	441,658	-	441,658	-
FMLvT International Equity	735,758	-	735,758	-
Fixed Income				
FMLvT Broad Market HQ Bond	538,904	-	538,904	-
FMLvT Core Plus Fixed Income	499,735	-	-	499,735
Real Estate				
FMLvT Core Real Estate Fund	275,192	-	-	275,192
Total	\$ 3,348,225	\$ -	\$ 2,573,298	\$ 774,927

Investments categorized as Level 2 are reported at the net asset value of the fund portfolio, whereby the underlying assets are valued based on quoted prices or market-corroborated input. Investments categorized as Level 3 are reported at the net asset value of the fund portfolio, which is invested in a variety of financial instruments, some of which are valued using significant unobservable inputs.

Credit Risk

Credit risk exists when there is a possibility that the issuer, or the counterparty to an investment, may be unable to fulfill its obligations. The City's investment policy limits credit risk by restricting authorized investments to those described above. Pension investments, other than those identified above, are not rated by any nationally recognized organization.

Custodial Credit Risk

In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy requires that bank deposits be secured as provided by Chapter 280, Florida Statutes.

This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida, and creates the Public Deposits Trust Fund, a multiple financial institution pool with the ability to assess its member financial institutions for collateral shortfalls if a default or insolvency has occurred. At September 30, 2025, all of the City's bank deposits were in qualified public depositories.

For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At September 30, 2025, none of the investments listed are exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

NOTE 4 CASH AND INVESTMENTS (CONTINUED)

Concentration of Credit Risk

The City's investment policy requires diversification but does not specify limits on types of investments.

Interest Rate Risk

The City's investment policy does not specifically address interest rate risk; however, the general investment policy is to apply the prudent-person rule: Investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and in general, avoid speculative investments. The City manages its exposure to declines in fair values by investing primarily in pooled investments that have a weighted average maturity of less than three months.

NOTE 5 RECEIVABLES

Receivables as of year end for the City's individual major funds and non-major funds, including the applicable allowances for uncollectible accounts, are as follows:

	General Fund	Water & Sewer Fund	Sanitation Fund	Airport Fund	Stormwater Fund	Total
Accounts Receivable	\$ 210,178	\$ 539,882	\$ 142,300	\$ 6,817	\$ 15,996	\$ 915,173
Lease Receivables	-	-	-	209,265	-	209,265
Less:						
Allowance for uncollectibles	-	(91,099)	(28,065)	-	(2,195)	(121,359)
	<u>\$ 210,178</u>	<u>\$ 448,783</u>	<u>\$ 114,235</u>	<u>\$ 216,082</u>	<u>\$ 13,801</u>	<u>\$ 1,003,079</u>

Lease Receivables

In August 2021, the City's Airport Fund entered into a 30-year lease agreement as lessor for the use of an airport hangar. An initial lease receivable was recorded in the amount of \$107,102 in the year of implementation of GASB statement No. 87, *Leases*. The lessee is required to make yearly fixed payments of \$3,590. Every year (*or fraction of a year*), rent will increase by the increase in the base index CPI-U (*Consumer Price Index*). The lease has an interest rate of 0%. As of September 30, 2025, the value of lease receivable and deferred inflow of resources is \$92,742 and the City recognized lease revenue of \$3,590 during the fiscal year.

In July 2022, the City's Airport Fund entered into a 30-year lease agreement as lessor for the use of an airport hangar. An initial lease receivable was recorded in the amount of \$130,680. The lessee is required to make yearly fixed payments of \$4,356. Every year (*or fraction of a year*), rent will increase by the increase in the base index CPI-U (*Consumer Price Index*). The lease has an interest rate of 0%. As of September 30, 2025, the value of lease receivable and deferred inflow of resources is \$116,523 and the City recognized lease revenue of \$4,356 during the fiscal year.

NOTE 5 RECEIVABLES (CONTINUED)

Total minimum future lease payments received under lessor agreements in years subsequent to September 30, 2025, are:

Year Ending September 30,	Principal	Interest	Total
2026	\$ 7,946	\$ -	\$ 7,946
2027	7,946	-	7,946
2028	7,946	-	7,946
2029	7,946	-	7,946
2030	7,946	-	7,946
2031-2035	39,730	-	39,730
2036-2040	39,730	-	39,730
2041-2045	39,730	-	39,730
2046-2050	39,730	-	39,730
2051-2052	10,615	-	10,615
	<u>\$ 209,265</u>	<u>\$ -</u>	<u>\$ 209,265</u>

NOTE 6 CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2025 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital Assets, not being depreciated:				
Land	\$ 740,890	\$ -	\$ -	\$ 740,890
Construction in progress	117,369	2,689,249	-	2,806,618
Total capital assets, not being depreciated	<u>858,259</u>	<u>2,689,249</u>	<u>-</u>	<u>3,547,508</u>
Capital Assets, being depreciated:				
Buildings	3,127,283	153,900	-	3,281,183
Improvements/infrastructure	3,656,520	182,144	-	3,838,664
Subscription assets	59,097	-	-	59,097
Machinery and equipment	2,914,267	266,154	(26,978)	3,153,443
Total capital assets being depreciated	<u>9,757,167</u>	<u>602,198</u>	<u>(26,978)</u>	<u>10,332,387</u>
Less Accumulated Depreciation for:				
Buildings	(1,867,089)	(127,560)	-	(1,994,649)
Improvements/infrastructure	(2,226,806)	(141,872)	-	(2,368,678)
Subscription assets	(39,398)	(19,699)	-	(59,097)
Machinery and equipment	(2,055,467)	(231,131)	26,978	(2,259,620)
Total accumulated depreciation	<u>(6,188,760)</u>	<u>(520,262)</u>	<u>26,978</u>	<u>(6,682,044)</u>
Total capital assets being depreciated, net	<u>3,568,407</u>	<u>81,936</u>	<u>-</u>	<u>3,650,343</u>
Governmental activities capital assets, net	<u>\$ 4,426,666</u>	<u>\$ 2,771,185</u>	<u>\$ -</u>	<u>\$ 7,197,851</u>

NOTE 6 CAPITAL ASSETS (CONTINUED)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities:				
Capital Assets, not being depreciated:				
Land	\$ 2,921,475	\$ 812,461	\$ (812,461)	\$ 2,921,475
Construction in progress	1,965,224	5,601,489	(3,953,781)	3,612,932
Total capital assets, not being depreciated	4,886,699	6,413,950	(4,766,242)	6,534,407
Capital Assets, being depreciated:				
Buildings	10,113,132	2,287,972	-	12,401,104
Improvements/infrastructure	34,661,224	1,518,365	-	36,179,589
Subscription assets	59,096	-	-	59,096
Machinery and equipment	2,129,218	199,184	(36,919)	2,291,483
Total capital assets being depreciated	46,962,670	4,005,521	(36,919)	50,931,272
Less Accumulated Depreciation for:				
Buildings	(1,974,095)	(362,184)	-	(2,336,279)
Improvements/infrastructure	(13,206,667)	(1,187,726)	-	(14,394,393)
Subscription assets	(39,398)	(19,698)	-	(59,096)
Machinery and equipment	(1,455,863)	(146,797)	36,919	(1,565,741)
Total accumulated depreciation	(16,676,023)	(1,716,405)	36,919	(18,355,509)
Total capital assets being depreciated, net	30,286,647	2,289,116	-	32,575,763
Business-type activities capital assets, net	\$ 35,173,346	\$ 8,703,066	\$ (4,766,242)	\$ 39,110,170

Depreciation expense was charged to functions/programs as follows:

Governmental Activities:	
General government	\$ 80,915
Public safety	171,213
Physical environment	1,530
Transportation	127,384
Economic environment	7,521
Culture and recreation	131,699
Total depreciation expense - governmental activities	\$ 520,262
Business-type Activities	
Water and sewer	\$ 1,024,254
Airport	585,966
Stormwater	106,185
Total depreciation expense - business-type activities	\$ 1,716,405

NOTE 7 LONG-TERM DEBT

Financed Purchases

The City has entered into an agreement for financing the acquisition of water meter equipment. Payments are due annually. The loan period is for 10 years with an interest rate of 3.9%.

The City has entered into an agreement for financing the acquisition of radio equipment. Payments are due annually. The loan period is for 10 years with an interest rate of 3.3%.

Annual debt service requirements to maturity for financed purchases are as follows:

	Governmental Activities		Business-type Activities	
	Principal	Interest	Principal	Interest
<u>Year Ending September 30</u>				
2026	\$ 17,776	\$ 1,859	\$ 15,337	\$ 1,185
2027	18,376	1,260	15,932	603
2028	18,995	640	-	-
Total	<u>\$ 55,147</u>	<u>\$ 3,759</u>	<u>\$ 31,269</u>	<u>\$ 1,788</u>

Notes Payable - Direct Borrowing

The City issued the Infrastructure Sales Surtax Revenue Note, Series 2018 for the acquisition of certain equipment in the amount of \$480,000. Annual payments of principal and interest commence in November 2018 through 2027. The Note bears interest at 2.99% and is secured by infrastructure sales surtax revenues. For the fiscal year, total principal and interest paid on the note was \$56,328, and total revenues pledged were \$480,816. In the event of default, the note holder may make the outstanding amount due and payable immediately.

The City entered into the State Revolving Fund Loan Agreement SW350720 for the purpose of constructing stormwater improvements. The City borrowed \$672,067 plus capitalized interest under the agreement at an interest rate of 1.34%. The loan is secured by gross revenues of the stormwater utility after payment of operation and maintenance costs. For the fiscal year, total principal and interest paid on the note was \$38,355, and total revenues pledged were \$114,346.

The City entered into the State Revolving Fund Loan Agreement CW350750 for the planning and design phase of sewer improvements. The City is authorized to borrow up to \$568,597 plus capitalized interest at an interest rate of 1.14%. The loan is secured by gross revenues of the water and sewer utility after payment of operation and maintenance costs. For the fiscal year, total principal and interest paid was \$8,067 total revenues pledged were \$3,347,904.

The City entered into the State Revolving Fund Loan Agreement WW350752 for the construction of a pump station and force main connection to the City of Eustis wastewater. The City is authorized to borrow up to \$3,853,300, including principal forgiveness of \$3,082,640 plus capitalized interest at an interest rate of 0%. The loan is secured by gross revenues of the water and sewer utility after payment of operation and maintenance costs. At September 30, 2025, the loan balance was \$1,056,911. For the fiscal year, total principal and interest paid was \$10,093 and total revenues pledged were \$3,347,909.

The City entered into the State Revolving Fund Loan Agreement DW350760 for the construction of SR19 Waterline Extension. The City is authorized to borrow up to \$1,215,678, including principal forgiveness of \$360,283 plus capitalized interest at an interest rate of 1.7%. The loan is secured by gross revenues of the water and sewer utility after payment of operation and maintenance costs. At September 30, 2025, no amounts had been drawn on the loan

NOTE 7 LONG-TERM DEBT (CONTINUED)

In the event of default on the State Revolving Fund Loans, the Florida Department of Environmental Protection may cause to establish rates and collect fees, require the City to account for all moneys received and used, appoint a receiver to manage the Water and Sewer Systems, intercept delinquent amounts plus a penalty due to the City under State Revenue Sharing, recover all amounts due including costs of collection and attorney fees, and accelerate the repayment schedule or increase the interest rate by a factor of up to 1.667.

The annual debt service payments as of September 30, 2025 on the notes, based on balances outstanding at year end are as follows:

Year ending September 30.,	Governmental Activities		Business - Type Activities	
	Principal	Interest	Principal	Interest
2026	\$ 51,608	\$ 4,774	\$ 79,355	\$ 6,062
2027	53,208	3,231	79,874	5,543
2028	54,858	1,640	80,401	5,016
2029	-	-	80,935	4,482
2030	-	-	81,476	3,941
2031-2035	-	-	415,739	11,346
2036-2040	-	-	253,059	1,429
2041-2045	-	-	198,997	21
2046-2050	-	-	194,985	-
2051-2053	-	-	81,986	-
Total	<u>\$ 159,674</u>	<u>\$ 9,645</u>	<u>\$ 1,546,807</u>	<u>\$ 37,840</u>

Subscription Based Information Technology Arrangements

In August 2021, the City entered into a five-year subscription for the use of accounting software. At implementation, an initial subscription liability was recorded in the amount of \$118,193. As of September 30, 2025, the value of the subscription liability is \$0. The city is required to make annual fixed payments of \$40,984. The subscription has an interest rate of 2%. The value of the right to use asset as of September 30, 2025 of \$118,193 with accumulated amortization of \$118,193 is included with subscription assets in Note 6. This subscription is split 50/50 between governmental activities and the water and sewer fund.

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NOTE 7 LONG-TERM DEBT (CONTINUED)

Long-term liability activity for the year ended September 30, 2025 was as follows:

	Beginning Balance, Restated	Additions	Deductions	Ending Balance	Due Within One Year
Governmental Activities					
Revenue notes payable	\$ 209,731	\$ -	\$ (50,057)	\$ 159,674	\$ 51,608
Financed purchases	72,337	-	(17,190)	55,147	17,776
SBITA liability	20,091	-	(20,091)	-	-
Compensated absences *	325,184	81,054	-	406,238	40,624
Total OPEB liability	9,585	-	(5,119)	4,466	-
Net pension liability	1,391,888	-	(304,101)	1,087,787	-
Governmental activity long-term liabilities	<u>\$ 2,028,816</u>	<u>\$ 81,054</u>	<u>\$ (396,558)</u>	<u>\$ 1,713,312</u>	<u>\$ 110,008</u>
Business-type Activities					
SRF notes payable	\$ 1,596,744	\$ -	\$ (49,937)	\$ 1,546,807	\$ 79,355
Financed purchases	46,046	-	(14,777)	31,269	15,337
SBITA liability	20,089	-	(20,089)	-	-
Compensated absences *	52,400	8,357	-	60,757	6,076
Net pension liability	425,251	-	(119,726)	305,525	-
Business-type activity long-term liabilities	<u>\$ 2,140,530</u>	<u>\$ 8,357</u>	<u>\$ (204,529)</u>	<u>\$ 1,944,358</u>	<u>\$ 100,768</u>

*The change in compensated absences above is a net change for the year

For governmental activities, pension and OPEB liabilities are generally liquidated by the general fund. All OPEB liabilities are considered to be long-term, as no benefit payments are expected to be paid within one year.

NOTE 8 CONDUIT DEBT

In 2012, 2016, and 2019, the City issued Revenue Bonds to provide financial assistance to a private-sector entity for the acquisition and construction of commercial facilities deemed to be in the public interest. In 2021 the outstanding bonds were restructured and reissued modifying interest rates and payment terms. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. In addition, no commitments beyond collateral and the payments from the private-sector entity of the conduit debt obligation were extended by the City for any of these bonds. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of September 30, 2025, there was an outstanding principal balance of \$58,140,000 of the \$75,455,000 originally issued.

NOTE 9 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

During the year ended September 30, 2025, the water and sewer fund transferred \$314,460 to the general fund, the sanitation fund transferred \$185,620 to the general fund, the airport fund transferred \$35,010 to the general fund, the stormwater fund transferred \$25,850 to the general fund, the CRA transferred \$52,440 to the general fund and the fire assessment fund transferred \$52,570 to the general fund. These transfers were authorized per the central service model for services provided by the general fund. The general fund transferred \$16,500 to the fire assessment fund, for the cost of fire assessment buy downs for tax exempt properties.

Interfund receivables and payables are the result of transfers of resources resulting from utility billing transactions, as well as pooled cash transactions.

NOTE 10 RETIREMENT PLANS

Police Officers' Retirement Trust Fund

The City has established a defined benefit pension plan for Police Officers. The investment and administrative agent for the defined benefit plan is the Florida Municipal Pension Trust Fund, an agent of the multiple-employer Public Employee Retirement System.

Plan Administration

The City of Umatilla Municipal Police Officers' Retirement Trust Fund is independently governed by a separate board of trustees. The Board consists of five Trustees, two of whom are legal residents of the City who are appointed by the City Council, two of whom are Members of the plan who are elected by a majority of the police officers who are members of the plan and a fifth trustee who is chosen by a majority of the first four trustees. Assets may not be used for any purpose other than to benefit the plan's participants as defined in their authorizing ordinance. The board contracts with the Florida Municipal Pension Trust Fund (FMPTF), a private, not-for-profit corporation established by the Florida League of Cities (FLC) for FLC members who wish to use its services. The FMPTF acts as a common investment and administrative agent for its members, contracting with a bank custodian, investment manager, and actuary to provide a commingled investment fund and plan valuation services. The plan is included as part of the City's reporting entity in the Police Pension Trust Fund. The Umatilla City Council adopted and may amend plan provisions by resolution.

Stand-alone audited financial statements of the FMPTF are maintained on file at the FLC offices in Tallahassee, Florida, and are available upon request to the Pension Services Division.

Summary of Significant Accounting Policies

Basis of Accounting

The Plans' financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Method Used to Value Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

NOTE 10 RETIREMENT PLANS (CONTINUED)

Publicly available financial reports for each plan, that include detailed actuarial data, can be obtained from the City's Finance and Administrative Services Department.

Membership of the police officers' pension plan consisted of the following at September 30, 2025:

	Police Officers
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	2
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	8
Active Plan Members	9
	<u>19</u>

Plan Description

The police officers' defined benefit pension plan is a local law, single employer, defined benefit pension plan as defined under Florida Statutes, Chapters 175 and 185, which covers all sworn police officers. Employees are eligible to participate after one year of service.

Benefits Provided

The plan provides retirement, termination, disability and death benefits. Retirement age is the earlier of the attainment of age 52 and 25 years of service, or attainment of age 55 and 10 years of service. The normal retirement benefit is the number of years of credited service multiplied by 2.5%, of average final compensation. Effective October 1, 2019, the retirement benefit is the number of years of credited service after September 30, 2019 multiplied by 3%.

Early retirement is available after age 50 and 10 years of service; however, the early retirement benefit is reduced by 3% for each year before the normal retirement date.

Members are 100% vested after 10 years of credited service. Vested members will receive the vested portion of accrued benefit payable at the otherwise normal retirement date.

Disability incurred in service is covered from the date of employment. Non-service incurred disability is covered after 10 years of credited service. Benefits are accrued to date of disability but not less than 42% of average final compensation for service incurred disability or 25% of average final compensation for non-service incurred disability.

Pre-retirement death benefits for vested employees are the monthly accrued benefit payable to the designated beneficiary for 10 years at the otherwise normal or early retirement rate. Beneficiaries of nonvested employees will receive a refund of accumulated contributions without interest.

Contributions

Police officers contribute 3% of pensionable earnings. The City is required to contribute the amount required in order to pay current costs and amortization of the accrued past service liability, if any, as provided in Chapter 112, Florida Statutes.

Concentrations

The plan did not hold investments in any one organization that represents 5 percent or more of the plan's fiduciary net position.

NOTE 10 RETIREMENT PLANS (CONTINUED)

Rate of Return

For the year ended September 30, 2025, the annual money-weighted rate of return on the plan investments, net of pension plan investment expense, was 8.94% percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net Pension Asset of the Sponsor

The components of the net pension asset of the sponsor on September 30, 2025 were as follows:

Total Pension Liability	\$ 2,478,746
Plan Fiduciary Net Position	<u>(3,379,686)</u>
Net Pension Liability (Asset)	<u>\$ (900,940)</u>
Plan Net Position as a Percentage of Total Pension Liability (Asset)	-136.35%

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of October 1, 2024 using the following actuarial assumptions:

Inflation	2.62%
Salary Increases	Service based
Discount Rate	6.50%
Investment Rate of Return	6.50%

Mortality assumptions are based on the sex-distinct rates set forth in the PUB-2010 Headcount-Weighted Employee Mortality Table, with full generational improvements in mortality using Scale MP-2018.

The significant assumptions are based upon the most recent actuarial experience study dated December 1, 2013.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2025, the inflation rate assumption of the advisor was 2.62%. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2025 are summarized in the following table:

NOTE 10 RETIREMENT PLANS (CONTINUED)

Asset Class	Target Allocation	Expected Long-Term Real Return
U.S. Large Cap Equity	25.00%	4.60% per annum
U.S. Small Cap Equity	14.00%	5.50% per annum
Non-U.S. Equity	21.00%	6.70% per annum
Core Bonds	15.00%	1.60% per annum
Core Plus	15.00%	2.10% per annum
Core Real Estate	10.00%	5.00% per annum
Total or Weighted Arithmetic Average	100.00%	4.38% per annum

Discount Rate

The discount rate used to measure the total pension liability was 7%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of Net Pension Asset to Changes in the Discount Rate

	1% Decrease 5.50%	Current Discount Rate 6.50%	1% Increase 7.50%
Net Pension Liability (Asset)	\$ (535,901)	\$ (900,940)	\$ (1,200,686)

Changes in Net Pension Asset

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability(Asset) (a) - (b)
Balances at September 30, 2024	\$ 2,149,270	\$ (3,084,097)	\$ (934,827)
Changes for Year:			
Service cost	58,665	-	58,665
Interest	152,368	(257,697)	(105,329)
Demographic experience	165,319	-	165,319
Contributions-employer & state	-	(87,389)	(87,389)
Contributions-employee	-	(19,191)	(19,191)
Benefit payments and refunds	(46,876)	46,876	-
Administrative expense	-	21,812	21,812
Balances at September 30, 2025	\$ 2,478,746	\$ (3,379,686)	\$ (900,940)

NOTE 10 RETIREMENT PLANS (CONTINUED)

Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

For the year ended September 30, 2025, the City recognized pension expense of \$4,873. On September 30, 2025, the City reported deferred outflows and inflows of resources related to the plan from the following sources:

Description	Deferred Outflow of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 310,280	\$ 28,595
Changes of assumptions	-	16,339
Net difference between projected and actual earnings on investments	-	131,038
Balances at September 30, 2025	\$ 310,280	\$ 175,972

Amounts reported as deferred outflows and inflows of resources related to the plan will be recognized in pension expense as follows:

Year Ended September 30,	
2026	\$ 79,582
2027	(8,501)
2028	6,507
2029	51,906
2030	4,814
	\$ 134,308

Florida Retirement System (FRS)

All City employees, other than sworn police officers, are covered under the Florida Retirement System (FRS), a cost-sharing multiple employer public employee retirement system administered by the State of Florida Department of Management Services, Division of Retirement, to provide retirement and survivor benefits to participating public employees. Chapter 121, Florida Statutes, establishes the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions.

Early retirement benefits may also be provided; however, there is a reduction in benefits for each year prior to normal retirement. Generally, membership was compulsory for all full-time and part-time employees. There is a 3% requirement for employees to contribute to FRS effective July 1, 2011.

The 2007 Florida Legislature continued the uniform contribution rate system under which participating employers make uniform contributions to support the FRS Pension Plan and the Retiree Health Insurance Subsidy (HIS Plan). Under Section 121.405, Florida Statutes, FRS also provides a defined contribution plan (Investment Plan) alternative to the FRS defined benefit pension plan. Employers contribute based upon blended rates determined as a percentage of the total payroll for each class or subclass of FRS membership, regardless of which retirement plan individuals elect.

The State of Florida issues a report that includes financial statements and required supplementary information for FRS. The report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the website: www.dms.myflorida.com/workforce_operations/retirement/publications.

NOTE 10 RETIREMENT PLANS (CONTINUED)

Funding Policy: Three (3) of the FRS membership classes are applicable to the City's eligible employees. These classes, with descriptions and contribution rates in effect during the period ended September 30, 2025 are as follows:

Regular Class - Members not qualifying for other classes (16.63% [includes 3% employee contribution] from October 1, 2024 through June 30, 2025 and 17.03% [includes 3% employee contribution] from July 1, 2025 through September 30, 2025).

Deferred Retirement Option Program (DROP) – 21.13% [DROP participants are not required to contribute] from October 1, 2024 through June 30, 2025 and 22.02% from July 1, 2025 through September 30, 2025.

Senior Management – 37.52% [includes 3% employee contribution] from October 1, 2024 through June 30, 2025 and 36.24% [includes 3% employee contribution] from July 1, 2025 through September 30, 2025.

These employer contribution rates include 2.00% HIS Plan subsidy for both periods October 1, 2024 through June 30, 2025 and from July 1, 2025 through September 30, 2025.

Florida Retirement System Pension Plan

Plan Description

The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

NOTE 10 RETIREMENT PLANS (CONTINUED)

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year.

The City's contributions to the Pension Plan totaled \$167,521 for the fiscal year ended September 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2025, the City reported a liability of \$861,467 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The City's proportionate share of the net pension liability was based on the City's 2025 fiscal year contributions relative to the 2025 fiscal year contributions of all participating members. At June 30, 2025 the City's proportionate share was 0.00278%, which was a decrease of 0.00027% from its proportionate share measured as of June 30, 2024.

For the fiscal year ended September 30, 2025, the City recognized pension expense of \$90,041. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflow of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 92,014	\$ -
Change of Assumptions	100,039	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	143,831
Changes in Proportion and Differences Between Pension Plan Contributions and Proportionate Share of Contributions	33,143	120,819
Pension Plan Contributions Subsequent to the Measurement Date	48,983	-
	<u>\$ 274,179</u>	<u>\$ 264,650</u>

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NOTE 10 RETIREMENT PLANS (CONTINUED)

The deferred outflows of resources related to the Pension Plan, totaling \$48,983 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Year Ended September 30,		
2026	\$	126,381
2027		(48,552)
2028		(70,124)
2029		(47,159)
2030		-
Thereafter		-
	\$	<u>(39,454)</u>

Actuarial Assumptions

The total pension liability in the June 30, 2025 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary Increases	3.50%, average, including inflation
Investment Rate of Return	6.70%, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB2010 base table, with variation by member category and sex, projected generationally with Scale MP 2021.

The actuarial assumptions used in the June 30, 2025, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.

NOTE 10 RETIREMENT PLANS (CONTINUED)

The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Annual Standard Deviation
Cash Equivalents	1.00%	3.20%	3.20%	1.10%
Fixed Income	29.00%	5.50%	5.40%	4.00%
Global Equity	45.00%	8.50%	6.90%	18.30%
Real Estate	12.00%	8.40%	7.10%	16.80%
Private Equity	11.00%	12.40%	8.80%	28.40%
Strategic Investments	2.00%	6.50%	6.10%	8.70%
Total	100.00%			
Assumed Inflation - Mean			2.40%	1.50%

(1) As outlined in the Pension Plan's investment policy

Discount Rate

The discount rate used to measure the total pension liability was 6.70%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 6.70%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.70%) or one percentage point higher (7.70%) than the current rate:

	Discount Rate Minus 1% 5.70%	Current Discount Rate 6.70%	Discount Rate Plus 1% 7.70%
City's Proportionate Share of Net Pension Liability (FRS)	\$ 1,690,616	\$ 861,467	\$ 166,321

Pension Plan Fiduciary Net Position

Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

Payables to the Pension Plan

At September 30, 2025, the City reported no amounts payable for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2025.

NOTE 10 RETIREMENT PLANS (CONTINUED)

Florida Retirement System HIS Plan

Plan Description

The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided

For the fiscal year ended September 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2025, the HIS contribution for the period October 1, 2024 through June 30, 2025 was 2% and from July 1, 2025 through September 30, 2025 was 2%. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation.

In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$37,000 for the fiscal year ended September 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2025, the City reported a liability of \$531,845 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The City's proportionate share of the net pension liability was based on the City's 2025 fiscal year contributions relative to the 2025 fiscal year contributions of all participating members. At June 30, 2025, the City's proportionate share was 0.00415%, which was a decrease of 0.00011% percent from its proportionate share measured as of June 30, 2024.

NOTE 10 RETIREMENT PLANS (CONTINUED)

For the fiscal year ended September 30, 2025, the City recognized pension expense of \$21,569. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflow of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 3,175	\$ 844
Change of Assumptions	4,707	128,640
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	443
Changes in Proportion and Differences Between Pension Plan Contributions and Proportionate Share of Contributions	46,422	35,169
Pension Plan Contributions Subsequent to the Measurement Date	9,349	-
	<u>\$ 63,653</u>	<u>\$ 165,096</u>

The deferred outflows of resources related to the HIS Plan, totaling \$9,349 resulting from City contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Year Ended September 30,		
2026	\$	(16,734)
2027		(24,761)
2028		(24,753)
2029		(26,939)
2030		(17,605)
Thereafter		-
	<u>\$</u>	<u>(110,792)</u>

Actuarial Assumptions

The total pension liability in the July 1, 2025, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary Increases	3.50%, average, including inflation
Investment Rate of Return	3.93% net of pension plan investment expense

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2021.

The actuarial assumptions used in the June 30, 2025, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

NOTE 10 RETIREMENT PLANS (CONTINUED)

Discount Rate

The discount rate used to measure the total pension liability was 3.93%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 3.93%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.93%) or one percentage point higher (4.93%) than the current rate:

	Discount Rate Minus 1% 2.93%	Current Discount Rate 3.93%	Discount Rate Plus 1% 4.93%
City's Proportionate Share of Net Pension Liability (FRS)	\$ 587,294	\$ 531,845	\$ 474,903

Pension Plan Fiduciary Net Position

Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

Florida Retirement System Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Senior Management, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2025 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 11.30% and Senior Management Service class 12.67% (percentages include 3% employee contributions).

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings.

NOTE 10 RETIREMENT PLANS (CONTINUED)

If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income. The contribution expense for the City's Investment Plan for the fiscal year ended September 30, 2025 was \$114,601.

Aggregate Amounts of All Pension Plans

The aggregate amounts for all of the City's defined benefit pension plans at September 30, 2025, are as follows:

	Net Pension Asset (Liability)	Deferred Inflows	Deferred Outflows	Pension Expense
Police Pension Plan	\$ 900,940	\$ (175,972)	\$ 175,972	\$ 4,873
FRS Pension Plan	(861,467)	(264,650)	274,179	90,038
HIS Pension Plan	(531,845)	(165,096)	63,653	21,569
	<u>\$ (492,372)</u>	<u>\$ (605,718)</u>	<u>\$ 513,804</u>	<u>\$ 116,480</u>

NOTE 11 OTHER POST-EMPLOYMENT BENEFITS (OPEB)

In accordance with Florida Statutes Section 112.0801, the City makes continued group health insurance through the City's current provider available to retirees and eligible dependents provided certain service requirements and normal age retirement requirements have been met. This benefit has no cost to the City, other than the implicit cost of including retirees in the group calculation. All premiums are paid by the retiree. The plan is a single employer plan. The City has chosen pay-as-you-go funding, but is recording the liability in the government wide financial statements, if any. This plan does not issue stand-alone financial statements.

Retirement Eligibility

General Employees

Participants are eligible for OPEB based on the FRS retirement requirements as detailed in Note 10.

Police Officers

Police officers are eligible for OPEB based on the Police Pension Plan retirement requirements as detailed in Note 10.

NOTE 11 OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Benefits Provided

Type of Coverage	Employee	Spouse
<u>Medical, Dental, and Vision Coverage</u>		
Eligibility	Retiree meets City of Umatilla Retirement eligibility	Same as Retiree
Retiree cost sharing	Retiree pays 100% of premium	Retiree pays 100% of spousal premium
Coverage ceases	All forms of coverage cease upon the earlier of death or discontinuance of required cost sharing	All forms of coverage cease upon the earlier of death or discontinuance of required cost sharing

Employees Covered by Benefit Terms

At September 30, 2025, the following employees were covered by the benefit terms:

	OPEB
Inactive Employees or Beneficiaries Currently Receiving Benefits	-
Inactive Employees Entitled to But Not Yet Receiving Benefits	-
Active Employees	38
	<u>38</u>

Employer Contributions

None.

Total OPEB Liability

The City's total OPEB liability is \$4,466 as of September 30, 2025 for the City's fiscal year and reporting period of October 1, 2024 to September 30, 2025. During 2025, the City recognized OPEB expense of \$5,119. There are no assets accumulated in a trust to pay related benefits. The values for this fiscal year and reporting period are based on a measurement date of September 30, 2025.

Key Assumptions and Methods

The City has elected to use the alternative valuation method prescribed under GASB 75 for small employers with fewer than 100 participants. The key assumptions used in this valuation are as follows:

Discount Rate	3.81%
Salary Scale	3.50%
Health Care Cost Trend Rates	Getzen Model
Mortality	PUB-2010 Generational Table projected using MP-21 gender specific
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll
Termination Rates	Derived from withdrawal assumption used in the Florida Retirement System, July 1, 2023 actuarial valuation.

NOTE 11 OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Changes in Total OPEB Liability

	OPEB Liability
Balance at September 30, 2024	\$ 9,585
Changes for Year:	
Service cost	779
Interest	395
Differences between expected and actual	(5,217)
Benefit payments	-
Changes of assumptions	(1,076)
Balance at September 30, 2025	\$ 4,466

Deferred Outflows and Inflows of Resources Related to OPEB

Since the City has elected to use the alternative valuation method and holds no assets in trust for the Plan, no amounts are reported for deferred inflows or outflows related to OPEB.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability/(asset) of the employer as of the measurement date calculated using the discount rate, as well as what the employer's total OPEB liability would be if it were calculated using a discount rate that is 1- percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease 2.81%	Current Discount Rate 3.81%	1% Increase 4.81%
Total OPEB Liability	\$ 3,000	\$ 4,466	\$ 4,000

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1- percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Trend Rate	1% Increase
Total OPEB Liability	\$ 3,000	\$ 4,466	\$ 4,000

NOTE 12 RISK MANAGEMENT

The City is a member of Public Risk Management of Florida (the pool), a local government liability risk pool. The pool has 52 local government agency members.

The pool administers insurance activities relating to property, general liability, police, professional, automobile liability, public officials' liability, workers' compensation, and boiler and machinery. The pool absorbs losses up to a specified amount for each pool year and purchases excess and other specific coverages from third-party carriers. The pool assesses each member its pro rata share of the estimated amount required to meet current year losses and operating expenses. If total member assessments do not produce sufficient funds to meet its obligations, the pool can make additional limited assessments. Losses, if any, in excess of the pools ability to assess its members would revert back to the member that incurred the loss. There has been no significant reduction in insurance coverage from the prior year, and no settlements in excess of insurance coverage in any of the prior three years. There were no additional assessments levied against the City for the fiscal year ended September 30, 2025. The cost of the insurance is allocated among the appropriate departments and funds.

NOTE 13 COMMITMENTS AND CONTINGENCIES

Amounts received or receivable from grantor are subject to audit and adjustment by grantor agencies, principally federal and state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor, cannot be determined at this time, although the City expects such amounts to be immaterial.

The City is engaged in various liability claims incidental to the conduct of its general government operations at September 30, 2025. While the ultimate outcome of the litigation cannot be determined at this time, management believes that any amounts not covered by insurance, if any, resulting from these lawsuits would not materially affect the financial position of the City.

NOTE 14 FUND BALANCES

	General Fund	Discretionary Tax Fund	Community Redevelopment Fund	Fire Assessment Fund	Other Governmental Funds	Total
Fund Balances						
Nonspendable						
Prepays	\$ 801	\$ -	\$ -	\$ -	\$ -	\$ 801
Spendable						
Restricted for:						
Community						
redevelopment	-	-	1,417,252	-	-	1,417,252
Capital projects	-	-	-	-	-	-
Public safety	6,061	-	-	49,031	473,740	528,832
Assigned for:						
Roads and streets	54,293	-	-	-	-	54,293
Subsequent year						
expenditures	890,693	-	-	-	-	890,693
Unassigned	1,953,809	(984,034)	-	-	-	969,775
	<u>\$ 2,905,657</u>	<u>\$ (984,034)</u>	<u>\$ 1,417,252</u>	<u>\$ 49,031</u>	<u>\$ 473,740</u>	<u>\$ 3,861,646</u>

Required Supplementary Information**Schedule of Changes in the City's Net Pension Liability and Related Ratios - Police Pension**

September 30, 2025

	9/30/2025	9/30/2024	9/30/2023	9/30/2022
Total Pension Liability				
Service cost	\$ 58,665	\$ 45,176	\$ 27,409	\$ 30,370
Interest	152,368	124,088	118,092	114,689
Benefit changes	-	-	-	-
Differences between expected and actual experience	165,319	272,692	(30,458)	(45,616)
Changes of assumptions	-	-	-	-
Benefit payments, including refunds of employee contributions	(46,876)	(46,876)	(46,876)	(46,876)
Net Change in Total Pension Liability	329,476	395,080	68,167	52,567
Total pension liability, beginning	2,149,270	1,754,190	1,686,023	1,633,456
Total pension liability, ending (a)	<u>\$ 2,478,746</u>	<u>\$ 2,149,270</u>	<u>\$ 1,754,190</u>	<u>\$ 1,686,023</u>
Plan Fiduciary Net Position				
Contributions, employer	19,191	61,727	3,770	7,363
Contributions, state	68,198	60,429	51,582	44,463
Contributions, employee	19,191	18,498	15,286	10,565
Net investment income	257,697	497,906	197,009	(348,150)
Benefit payments, including refunds of employee contributions	(46,876)	(46,876)	(46,876)	(46,876)
Administrative expense	(21,812)	(22,363)	(20,846)	(22,311)
Net change in plan fiduciary net position	295,589	569,321	199,925	(354,946)
Plan fiduciary net position, beginning	3,084,097	2,514,776	2,314,851	2,669,797
Plan fiduciary net position, ending (b)	<u>\$ 3,379,686</u>	<u>\$ 3,084,097</u>	<u>\$ 2,514,776</u>	<u>\$ 2,314,851</u>
Net pension liability (asset), ending (a) - (b)	<u>\$ (900,940)</u>	<u>\$ (934,827)</u>	<u>\$ (760,586)</u>	<u>\$ (628,828)</u>
Plan fiduciary net position as a percentage of total pension liability	136.35%	143.50%	143.36%	137.30%
Covered payroll	\$ 570,387	\$ 502,112	\$ 344,322	\$ 376,721
Net pension liability as a percentage of covered payroll	-157.95%	-186.18%	-220.89%	-166.92%

Notes to Schedule

- Ordinance No. 2016-D, adopted August 16, 2016, transitioned the plan to "Local Law"
- Effective for the City's fiscal year ending 9/30/16, the GASB 68 measurement date of the pension expense has been changed from 9/30/15 to 9/30/16.
- Changes of assumptions - For measurement date 9/30/2016, as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees. The inflation assumption rate was lowered from 3.00% to 2.92%, matching the long-term inflation assumption utilized by the plan's investment consultant.
- Changes of assumptions - For measurement date 9/30/2019, the mortality basis was changed from various blends of the RP-2000 Mortality Tables to the RP-2000 Blue Collar Mortality Table, both with full generational improvements in mortality using scale BB.
- Changes of benefits - For measurement date 9/30/2020, the benefit multiplier for service after September 30, 2019 was increased from 2.50% to 3.00% and the employee contribution rate was increased from 0.50% to 3.00%

Required Supplementary Information**Schedule of Changes in the City's Net Pension Liability and Related Ratios - Police Pension**

September 30, 2025

9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016
\$ 28,084	\$ 25,773	\$ 26,807	\$ 59,977	\$ 62,352	\$ 52,149
110,202	100,389	106,874	100,016	87,800	79,144
-	84,631	-	-	-	-
11,284	(22,741)	(1,645)	18,443	73,619	-
(36,831)	-	(176,857)	-	-	25,280
(49,640)	(49,819)	(46,876)	(46,876)	(46,876)	(46,876)
63,099	138,233	(91,697)	131,560	176,895	109,697
1,570,357	1,432,124	1,523,821	1,392,261	1,215,366	1,105,669
<u>\$ 1,633,456</u>	<u>\$ 1,570,357</u>	<u>\$ 1,432,124</u>	<u>\$ 1,523,821</u>	<u>\$ 1,392,261</u>	<u>\$ 1,215,366</u>
13,563	20,014	8,465	14,688	14,618	20,798
38,895	37,470	35,832	32,337	28,623	35,314
12,344	11,436	2,148	2,227	2,155	2,120
432,315	136,997	106,627	138,930	222,596	125,610
(49,640)	(49,819)	(46,876)	(46,876)	(46,876)	(46,876)
(24,739)	(35,560)	(16,217)	(25,976)	(5,109)	(10,191)
422,738	120,538	89,979	115,330	216,007	126,775
2,247,059	2,126,521	2,036,542	1,921,212	1,705,205	1,578,430
<u>\$ 2,669,797</u>	<u>\$ 2,247,059</u>	<u>\$ 2,126,521</u>	<u>\$ 2,036,542</u>	<u>\$ 1,921,212</u>	<u>\$ 1,705,205</u>
<u>\$ (1,036,341)</u>	<u>\$ (676,702)</u>	<u>\$ (694,397)</u>	<u>\$ (512,721)</u>	<u>\$ (528,951)</u>	<u>\$ (489,839)</u>
163.44%	143.09%	148.49%	133.65%	137.99%	140.30%
\$ 382,074	\$ 403,295	\$ 473,258	\$ 445,231	\$ 431,000	\$ 424,000
-271.24%	-167.79%	-146.73%	-115.16%	-122.73%	-115.53%

City of Umatilla, Florida
Required Supplementary Information
Schedule of Contributions - Police Pension
September 30, 2025

Fiscal year ended	Actuarially Determined Contribution	Contributions in Relation to Actuarially Determined Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
9/30/2025	\$ 121,259	\$ 87,389	33,870	\$ 570,387	15.32%
9/30/2024	39,170	122,156	(82,986)	502,112	24.33%
9/30/2023	-	55,352	(55,352)	344,322	16.08%
9/30/2022	7,650	51,826	(44,176)	376,721	13.76%
9/30/2021	12,066	52,458	(40,392)	382,074	13.73%
9/30/2020	42,899	57,484	(14,585)	403,295	14.25%
9/30/2019	32,149	44,297	(12,148)	473,258	9.36%
9/30/2018	32,149	47,025	(14,876)	445,231	10.56%
9/30/2017	-	43,241	(43,241)	431,000	10.03%
9/30/2016	-	56,112	(56,112)	424,000	13.23%

Notes to Schedule

Valuation Date 10/1/2024

Methods and assumptions used to determine contribution rates:

Discount Rate 6.50% per annum (2.62% per annum is attributable to long-term inflation); this rate was used to discount all future benefit payments.

COL Increases None assumed

Mortality Basis Sex distinct rates set forth in the PUB-2010 Headcount-Weighted Mortality Table, with full generational improvements in mortality using Scale MP-2018

Retirement 5% are assumed to retire at each eligible retirement age prior to normal retirement, 10% are assumed to retire at each age after normal retirement, and 100% are assumed to retire at age 58 with 13 years of service or at age 55 with 28 years of service; no retirements are assumed to occur on the valuation date for those who are eligible for normal retirement.

Expenses Non-investment expenses are assumed to be equal to the prior year's actual expenses.

Future contributions Contributions from the employer and employees are assumed to be made as legally required.

Changes no assumptions were changed since the prior measurement date

Disability Rates			Termination and Salary Increases			
Age	% Becoming Disabled During the Year		Years of Service	Withdrawal Assumption		Salary Increases
20	0.03	%	0	20.00	%	10.00
30	0.04	%	1	20.00	%	8.00
40	0.07	%	2	20.00	%	7.00
50	0.18	%	3	15.00	%	7.00
			4	15.00	%	7.00
			5+	5.00	%	5.50

City of Umatilla, Florida
Required Supplementary Information
Schedule of Investment Returns - Police Pension
September 30, 2025

	Annual Money-Weighted Rate of Return Net of Investment Expense
9/29/2025	8.94%
9/30/2024	21.14%
9/30/2023	8.99%
9/30/2022	-13.44%
9/30/2021	6.84%
9/30/2020	6.49%
9/30/2019	5.26%
9/30/2018	7.31%
9/30/2017	13.18%
9/30/2016	7.95%

City of Umatilla, Florida
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability - Florida Retirement System
September 30, 2025

Florida Retirement System Pension Plan Last 10 Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
City's Proportion of the Net Pension Liability	0.00278%	0.00305%	0.00331%	0.00323%	0.00298%	0.00287%	0.00256%	0.00255%	0.00259%	0.00256%
City's Proportionate Share of the Net Pension Liability	\$ 861,467	\$ 1,178,596	\$ 1,319,471	\$ 1,200,396	\$ 225,353	\$ 1,242,591	\$ 883,076	\$ 769,416	\$ 766,489	\$ 645,198
City's Covered Payroll	1,152,490	\$ 1,029,054	\$ 1,134,251	\$ 1,020,368	\$ 931,023	\$ 968,735	\$ 898,884	\$ 911,943	\$ 977,002	\$ 1,059,722
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	74.75	114.53%	116.33%	117.64%	24.20%	128.27%	98.24%	84.37%	78.45%	60.88%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.26%	83.70%	82.38%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%

Florida Retirement System HIS Plan Last 10 Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
City's Proportion of the Net Pension Liability	0.00415%	0.00426%	0.00441%	0.00408%	0.00359%	0.00375%	0.00341%	0.00331%	0.00339%	0.00343%
City's Proportionate Share of the Net Pension Liability	531,845	\$ 638,543	\$ 699,662	\$ 431,753	\$ 440,941	\$ 457,508	\$ 381,457	\$ 350,048	\$ 362,635	\$ 400,075
City's Covered Payroll	\$ 1,152,490	\$ 1,029,054	\$ 1,134,251	\$ 1,020,368	\$ 931,023	\$ 968,735	\$ 898,884	\$ 911,943	\$ 977,002	\$ 1,059,722
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	46.15	62.05%	61.68%	42.31%	47.36%	47.23%	42.44%	38.38%	37.12%	37.75%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	6.36%	4.80%	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%

City of Umatilla, Florida
Required Supplementary Information
Schedule of the City's Contributions - Florida Retirement System
September 30, 2025

Florida Retirement System Pension Plan Last 10 Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution	\$ 167,521	\$ 177,936	\$ 161,555	\$ 143,156	\$ 121,674	\$ 98,480	\$ 82,866	\$ 74,510	\$ 65,828	\$ 66,214
Contributions in Relation to the										
Contractually Required Contributions	167,521	177,936	161,555	143,156	121,674	98,480	82,866	74,510	65,828	66,214
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's Covered Payroll	1,174,941	\$1,059,588	\$1,108,899	\$1,052,160	\$ 964,296	\$ 974,625	\$ 930,902	\$ 943,961	\$ 951,864	\$ 966,107
Contributions as a Percentage of Covered Payroll	14.26	16.79%	14.57%	13.61%	12.62%	10.10%	8.90%	7.89%	6.92%	6.85%

Florida Retirement System HIS Plan Last 10 Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution	\$ 37,000	\$ 36,891	\$ 30,636	\$ 25,772	\$ 23,013	\$ 21,524	\$ 19,481	\$ 18,024	\$ 17,407	\$ 18,227
Contributions in Relation to the										
Contractually Required Contributions	37,000	36,891	30,636	25,772	23,013	21,524	19,481	18,024	17,407	18,227
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's Covered Payroll	\$1,174,941	\$1,059,588	\$1,108,899	\$1,052,160	\$ 964,296	\$ 974,625	\$ 930,902	\$ 943,961	\$ 951,864	\$ 966,107
Contributions as a Percentage of Covered Payroll	3.15	3.48%	2.76%	2.45%	2.39%	2.21%	2.09%	1.91%	1.83%	1.89%

City of Umatilla, Florida
Required Supplementary Information
Schedule of the City's Total OPEB Liability and Related Ratios
September 30, 2025

	9/30/2025	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018
Total OPEB Liability								
Service cost	\$ 779	\$ 1,240	\$ 1,253	\$ 6,625	\$ 600	\$ 7,216	\$ 8,045	\$ 8,045
Interest	395	775	718	216	83	3,323	2,872	2,782
Differences between expected and actual experience	(5,217)	(12,627)	-	26,696	-	9,062	-	-
Changes of assumptions	(1,076)	2,563	(77)	(19,515)	64	(91,771)	(5,102)	(2,405)
Benefit Payments	-	(416)	(876)	(818)	-	-	-	-
Effect of economic/demographic changes or inputs	-	-	-	-	-	-	(2,740)	(648)
Net change in total OPEB liability	(5,119)	(8,465)	1,018	13,204	747	(72,170)	3,075	7,774
Total OPEB liability, beginning	9,585	18,050	17,032	3,828	3,081	75,251	72,176	64,402
Total OPEB liability, ending (a)	<u>\$ 4,466</u>	<u>\$ 9,585</u>	<u>\$ 18,050</u>	<u>\$ 17,032</u>	<u>\$ 3,828</u>	<u>\$ 3,081</u>	<u>\$ 75,251</u>	<u>\$ 72,176</u>
Plan Fiduciary Net Position								
Contributions, employer	-	-	-	-	-	-	-	-
Contributions, employee	-	-	-	-	-	-	-	-
Benefit payments	-	-	-	-	-	-	-	-
Administrative expense	-	-	-	-	-	-	-	-
Net change in plan fiduciary net position	-	-	-	-	-	-	-	-
Plan fiduciary net position, beginning	-	-	-	-	-	-	-	-
Plan fiduciary net position, ending (b)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net OPEB liability, ending (a) - (b)	<u>\$ 4,466</u>	<u>\$ 9,585</u>	<u>\$ 18,050</u>	<u>\$ 17,032</u>	<u>\$ 3,828</u>	<u>\$ 3,081</u>	<u>\$ 75,251</u>	<u>\$ 72,176</u>
Plan fiduciary net position as a percentage of total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Covered-employee payroll	\$ 2,144,000	\$ 2,071,960	\$ 1,988,000	\$ 1,921,098	\$ 1,535,000	\$ 1,497,671	\$ 1,614,843	\$ 1,638,610
Net OPEB liability as a percentage of covered-employee payroll	0.21%	0.46%	0.91%	0.89%	0.25%	0.21%	4.66%	4.40%

Notes to Schedule: For plan year ended September 30, 2020, the plan participation assumption rate was lowered from 50% to 10%.
There are no assets accumulated in a trust

* Data before 2018 not available.

NONMAJOR GOVERNMENTAL FUNDS

OTHER GOVERNMENTAL FUNDS

Special Revenue Funds

Police Education Fund

This fund was established to account for the additional assessment on each traffic citation that is restricted for criminal justice education and training.

Police Automation Fund

This fund was established to account for fines and forfeitures that are restricted for the acquisition of equipment to upgrade technology of existing equipment.

Police Impact Fund

This fund was established to account for Police Impact Fees collected for the purpose of acquisition of facilities and equipment determined to be needed to provide police services for new development within the City.

Fire Impact Fund

This fund was established to account for Fire Impact Fees collected for the purpose of acquisition of facilities and equipment determined to be needed to provide fire services for new development within the City.

City of Umatilla, Florida
Combining Balance Sheet - Nonmajor Governmental Funds
September 30, 2025

	Special Revenue				Total Special Revenue Funds	Total Nonmajor Governmental Funds
	Police Education	Police Impacts Fund	Fire Impacts Fund			
Assets:						
Cash and cash equivalents	\$ 1,253	\$ 277,768	\$ 194,668	\$	\$ 473,689	\$ 473,689
Due from other governments	51	-	-		51	51
Total assets	<u>\$ 1,304</u>	<u>\$ 277,768</u>	<u>\$ 194,668</u>	<u>\$</u>	<u>\$ 473,740</u>	<u>\$ 473,740</u>
Liabilities						
Accounts payable	\$ -	\$ -	\$ -	\$	\$ -	\$ -
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>		<u>-</u>	<u>-</u>
Fund balances:						
Restricted	1,304	277,768	194,668		473,740	473,740
Total fund balances	<u>1,304</u>	<u>277,768</u>	<u>194,668</u>		<u>473,740</u>	<u>473,740</u>
Total liabilities and fund balances	<u>\$ 1,304</u>	<u>\$ 277,768</u>	<u>\$ 194,668</u>	<u>\$</u>	<u>\$ 473,740</u>	<u>\$ 473,740</u>

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Year Ended September 30, 2025

	Special Revenue				
	Police Education	Police Impacts Fund	Fire Impacts Fund	Total Special Revenue Funds	Total Nonmajor Governmental Funds
Revenues:					
Impact fees	-	\$ 58,465	\$ 35,151	\$ 93,616	\$ 93,616
Fines and forfeitures	477	-	-	477	477
Total revenues	477	58,465	35,151	94,093	94,093
Expenditures:					
Current:					
Public safety	2,067	-	-	2,067	2,067
Total expenditures	2,067	-	-	2,067	2,067
Excess (Deficiency) of Revenues Over Expenditures	(1,590)	58,465	35,151	92,026	92,026
Net change in fund balances	(1,590)	58,465	35,151	92,026	92,026
Fund balances, beginning	2,894	219,303	159,517	381,714	381,714
Fund balances, ending	1,304	\$ 277,768	\$ 194,668	\$ 473,740	\$ 473,740

Schedule of Revenues, Expenditures and Changes in Fund Balance**Budget and Actual - Police Education**

Year Ended September 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues:				
Fines and forfeitures	\$ 500	\$ 500	\$ 477	\$ (23)
Total revenues	500	500	477	(23)
Expenditures:				
Current:				
Public safety	2,250	2,250	2,067	183
Total expenditures	2,250	2,250	2,067	183
Excess (Deficiency) of Revenues Over Expenditures	(1,750)	(1,750)	(1,590)	160
Net change in fund balance	(1,750)	(1,750)	(1,590)	160
Fund balance, beginning	2,894	2,894	2,894	-
Fund balance, ending	<u>\$ 1,144</u>	<u>\$ 1,144</u>	<u>\$ 1,304</u>	<u>\$ 160</u>

Schedule of Revenues, Expenditures and Changes in Fund Balance**Budget and Actual - Police Impacts Fund**

Year Ended September 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues:				
Impact fees	\$ 20,000	\$ 45,000	\$ 58,465	\$ 13,465
Total revenues	20,000	45,000	58,465	13,465
Expenditures:				
Current:				
Public safety	-	-	-	-
Total expenditures	-	-	-	-
Excess (Deficiency) of Revenues Over Expenditures	20,000	45,000	58,465	13,465
Net change in fund balance	20,000	45,000	58,465	13,465
Fund balance, beginning	219,303	219,303	219,303	-
Fund balance, ending	<u>\$ 239,303</u>	<u>\$ 264,303</u>	<u>\$ 277,768</u>	<u>\$ 13,465</u>

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - Fire Impacts Fund

Year Ended September 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues:				
Impact fees	\$ 17,500	\$ 28,000	\$ 35,151	\$ 7,151
Total revenues	<u>17,500</u>	<u>28,000</u>	<u>35,151</u>	<u>7,151</u>
Expenditures:				
Current:				
Public safety	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>17,500</u>	<u>28,000</u>	<u>35,151</u>	<u>7,151</u>
Net change in fund balance	<u>17,500</u>	<u>28,000</u>	<u>35,151</u>	<u>7,151</u>
Fund balance, beginning	<u>159,517</u>	<u>159,517</u>	<u>159,517</u>	<u>-</u>
Fund balance, ending	<u><u>\$ 177,017</u></u>	<u><u>\$ 187,517</u></u>	<u><u>\$ 194,668</u></u>	<u><u>\$ 7,151</u></u>

STATISTICAL SECTION

This section of the City of Umatilla's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends	
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	75
Revenue Capacity	
These schedules contain information to help the reader assess the City's most significant revenue source, the property tax.	81
Debt Capacity	
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	85
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	88
Operating Information	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	90

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**CITY OF UMATILLA
NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)**

	Fiscal Year 2016	Fiscal Year 2017	Fiscal Year 2018	Fiscal Year 2019	Fiscal Year 2020	Fiscal Year 2021	Fiscal Year 2022	Fiscal Year 2023	Fiscal Year 2024	Fiscal Year 2025
Governmental Activities:										
Net investment in capital assets	\$ 3,503,133	\$ 3,547,466	\$ 3,858,370	\$ 4,075,657	\$ 4,111,128	\$ 4,693,546	\$ 4,534,462	\$ 4,465,194	\$ 4,124,507	\$ 6,370,109
Restricted for:										
Capital Improvements	82,424	80,904	147,626	288,254	755,663	287,122	659,755	953,885	1,445,243	-
Community Redevelopment	182,695	244,660	296,561	290,107	275,126	85,754	99,618	488,229	1,041,498	1,417,252
Public Safety	36,286	19,755	14,209	112,349	201,774	244,059	287,154	285,066	397,150	528,832
Pensions	-	-	-	-	-	-	628,828	760,586	934,827	900,940
Unrestricted	629,780	484,885	239,259	450,999	581,186	1,083,358	1,054,334	1,193,116	1,227,590	1,086,383
Total Governmental Activities Net Position	\$ 4,434,318	\$ 4,377,670	\$ 4,556,025	\$ 5,217,366	\$ 5,924,877	\$ 6,393,839	\$ 7,264,151	\$ 8,146,076	\$ 9,170,815	\$ 10,303,516
Business-Type Activities:										
Net investment in capital assets	\$ 15,215,811	\$ 18,954,319	\$ 19,670,391	\$ 21,294,766	\$ 21,475,695	\$ 24,536,522	\$ 31,125,649	\$ 33,620,826	\$ 33,449,657	\$ 35,584,781
Restricted for:										
Capital Improvements	203,480	305,414	396,966	466,690	521,894	626,845	734,813	780,919	1,231,496	1,728,466
Unrestricted	1,089,053	1,187,262	1,305,943	1,710,493	1,898,664	1,882,965	1,514,426	1,761,300	2,168,861	3,916,220
Total Business-type Activities Net Position	\$ 16,508,344	\$ 20,446,995	\$ 21,373,300	\$ 23,471,949	\$ 23,896,253	\$ 27,046,332	\$ 33,374,888	\$ 36,163,045	\$ 36,850,014	\$ 41,229,467
Primary Government:										
Net investment in capital assets	\$ 18,718,944	\$ 22,501,785	\$ 23,528,761	\$ 25,370,423	\$ 25,586,823	\$ 29,230,068	\$ 35,660,111	\$ 38,086,020	\$ 37,574,164	\$ 41,954,890
Restricted for:										
Capital Improvements	285,904	386,318	544,592	754,944	1,277,557	913,967	1,394,568	1,734,804	2,676,739	1,728,466
Community Redevelopment	182,695	244,660	296,561	290,107	275,126	85,754	99,618	488,229	1,041,498	1,417,252
Law Enforcement	36,286	19,755	14,209	112,349	201,774	244,059	287,154	285,066	397,150	528,832
Fire Department	-	-	-	-	-	-	628,828	760,586	934,827	900,940
Unrestricted	1,718,833	1,672,147	1,545,202	2,161,492	2,479,850	2,966,323	2,568,760	2,954,416	3,396,451	5,002,603
Total City of Umatilla Net Position	\$ 20,942,662	\$ 24,824,665	\$ 25,929,325	\$ 28,689,315	\$ 29,821,130	\$ 33,440,171	\$ 40,639,039	\$ 44,309,121	\$ 46,020,829	\$ 51,532,983

Note: This schedule reports trend information for all years beginning with the year the City implemented GASB 34.

**CITY OF UMATILLA
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)**

	Fiscal Year 2016	Fiscal Year 2017	Fiscal Year 2018	Fiscal Year 2019	Fiscal Year 2020	Fiscal Year 2021	Fiscal Year 2022	Fiscal Year 2023	Fiscal Year 2024	Fiscal Year 2025
Expenses:										
Governmental Activities:										
General Government	\$ 764,931	\$ 767,664	\$ 848,842	\$ 830,168	\$ 970,312	\$ 1,222,161	\$ 1,317,604	\$ 1,540,147	\$ 1,371,392	\$ 1,556,160
Public Safety	1,160,901	1,281,196	1,259,464	1,396,021	1,535,507	1,402,646	1,606,329	1,650,132	2,030,683	2,244,467
Physical Environment	53,898	52,626	40,458	50,924	60,119	10,789	30,867	84,249	79,784	85,234
Transportation	622,962	681,336	570,917	565,552	517,541	596,600	419,206	745,343	599,430	574,342
Culture and Recreation	611,094	597,212	568,952	666,910	764,738	661,306	666,166	869,392	926,451	965,691
Economic Environment	56,026	89,457	132,582	131,432	209,281	112,920	373,490	171,353	156,728	189,636
Interest on Long-term Debt	6,491	1,055	24,615	17,211	16,135	14,690	12,309	11,813	6,353	9,639
Total Governmental Activities Expenses	3,276,303	3,470,546	3,445,830	3,658,218	4,073,633	4,021,112	4,425,971	5,072,429	5,170,821	5,625,169
Business-Type Activities:										
Water and Sewer	978,641	1,048,099	1,360,938	1,340,564	1,565,931	1,637,666	1,876,148	2,449,370	2,325,937	2,719,223
Sanitation	365,137	384,668	419,796	459,007	447,583	358,650	545,562	543,927	780,504	641,486
Airport	319,492	320,499	371,517	405,421	519,044	402,822	463,987	534,928	739,816	1,243,312
Stormwater	89,182	130,088	281,229	112,793	133,625	111,610	129,997	143,780	124,648	142,385
Total Business-Type Activities Expenses	1,752,452	1,883,354	2,433,480	2,317,785	2,666,183	2,510,748	3,015,694	3,672,005	3,970,905	4,746,406
Total Expenses	\$ 5,028,755	\$ 5,353,900	\$ 5,879,310	\$ 5,976,003	\$ 6,739,816	\$ 6,531,860	\$ 7,441,665	\$ 8,744,434	\$ 9,141,726	\$ 10,371,575
Program Revenues:										
Governmental Activities:										
Charges for Services:										
General Government	\$ 139,627	\$ 101,173	\$ 87,429	\$ 117,885	\$ 231,431	\$ 137,453	\$ 401,011	\$ 323,207	\$ 200,927	\$ 360,307
Public Safety	10,348	27,481	38,651	330,373	338,876	360,915	376,879	505,461	668,227	667,016
Physical Environment	-	12,100	8,275	9,225	19,125	17,025	23,700	20,675	18,025	12,575
Transportation	20,348	15,178	13,290	17,382	19,372	20,843	9,694	8,120	17,665	7,120
Culture and Recreation	29,891	33,290	69,019	38,936	27,386	26,697	38,166	46,372	57,520	56,147
Economic Environment	1,720	7,705	1,335	5,155	7,618	3,170	7,180	2,101	3,555	2,735
Operating Grants and Contributions	242,969	243,937	193,886	228,475	675,922	188,326	259,914	240,309	267,690	300,885
Capital Grants and Contributions	4,164	3,530	48,035	251,812	75,794	67,559	138,565	341,808	279,982	149,917
Total Governmental Activities Program Revenues	449,067	444,394	459,920	999,243	1,395,524	821,988	1,255,109	1,488,053	1,513,591	1,556,702
Business-Type Activities:										
Charges for Services:										
Water and Sewer	1,307,834	1,385,436	1,468,938	1,542,102	1,600,844	1,666,429	1,689,923	1,692,079	2,144,065	2,392,130
Sanitation	660,063	663,234	669,481	672,245	706,215	742,400	767,354	814,906	828,379	855,613
Airport	83,564	80,139	121,613	128,030	135,153	140,949	157,188	242,921	219,895	637,540
Stormwater	102,685	103,461	104,040	105,159	120,505	139,410	139,057	140,066	139,416	145,194
Operating Grants and Contributions	-	-	-	-	-	-	-	-	-	-
Capital Grants and Contributions	1,853,449	4,089,333	1,506,290	2,568,704	1,127,683	3,571,585	7,101,690	3,482,966	1,844,271	5,661,059
Total Business-Type Activities Program Revenues	4,007,595	6,321,603	3,870,362	5,016,240	3,690,400	6,260,773	9,855,212	6,372,938	5,176,026	9,691,536
Total Program Revenues	\$ 4,456,662	\$ 6,765,997	\$ 4,330,282	\$ 6,015,483	\$ 5,085,924	\$ 7,082,761	\$ 11,110,321	\$ 7,860,991	\$ 6,689,617	\$ 11,248,238
Net Revenues (Expenses):										
Governmental Activities	\$ (2,827,236)	\$ (3,026,152)	\$ (2,985,910)	\$ (2,658,975)	\$ (2,678,109)	\$ (3,199,124)	\$ (3,170,862)	\$ (3,584,376)	\$ (3,657,230)	\$ (4,068,467)
Business-Type Activities	2,255,143	4,438,249	1,436,882	2,698,455	1,024,217	3,750,025	6,839,518	2,700,933	1,205,121	4,945,130
Total Net Expense	\$ (572,093)	\$ 1,412,097	\$ (1,549,028)	\$ 39,480	\$ (1,653,892)	\$ 550,901	\$ 3,668,656	\$ (883,443)	\$ (2,452,109)	\$ 876,663

Continued on Next Page

**CITY OF UMATILLA
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)**

	Fiscal Year 2016	Fiscal Year 2017	Fiscal Year 2018	Fiscal Year 2019	Fiscal Year 2020	Fiscal Year 2021	Fiscal Year 2022	Fiscal Year 2023	Fiscal Year 2024	Fiscal Year 2025
General Revenues and Transfers:										
Governmental Activities:										
Taxes:										
Property taxes	\$ 906,859	\$ 918,170	\$ 959,644	\$ 1,044,923	\$ 1,089,533	\$ 1,227,348	\$ 1,399,086	\$ 1,669,106	\$ 1,968,507	\$ 2,365,108
Franchise fees and utility taxes	707,492	695,947	762,299	787,513	830,406	863,394	908,614	1,020,533	1,070,668	1,212,251
Intergovernmental revenues	727,568	835,531	818,056	840,816	812,105	942,399	1,079,801	993,158	974,345	999,328
Unrestricted investment earnings	11,756	6,108	8,645	25,252	21,955	13,820	12,199	62,504	67,097	73,903
Miscellaneous	6,935	13,748	36,734	21,812	31,621	21,125	41,474	112,550	56,842	92,307
Gain(loss) on sale of capital assets	-	-	-	-	-	-	-	8,500	-	-
Transfers	580,000	500,000	500,000	600,000	600,000	600,000	600,000	600,000	544,460	549,145
Total Governmental Activities	2,940,610	2,969,504	3,085,378	3,320,316	3,385,620	3,668,086	4,041,174	4,466,351	4,681,919	5,292,042
Business-Type Activities:										
Unrestricted investment earnings	403	402	128	194	87	54	38	606	582	962
Gain(loss) on sale of capital assets	-	-	-	-	-	-	-	686,618	5,874	-
Transfers	(580,000)	(500,000)	(500,000)	(600,000)	(600,000)	(600,000)	(600,000)	(600,000)	(544,460)	(549,145)
Miscellaneous revenues	-	-	-	-	-	-	-	-	19,852	-
Total Business-Type Activities	(579,597)	(499,598)	(499,872)	(599,806)	(599,913)	(599,946)	(599,962)	87,224	(518,152)	(548,183)
Total General Revenues and Transfers	\$ 2,361,013	\$ 2,469,906	\$ 2,585,506	\$ 2,720,510	\$ 2,785,707	\$ 3,068,140	\$ 3,441,212	\$ 4,553,575	\$ 4,163,767	\$ 4,743,859
Change in Net Assets:										
Governmental activities	\$ 113,374	\$ (56,648)	\$ 99,468	\$ 661,341	\$ 707,511	\$ 468,962	\$ 870,312	\$ 881,975	\$ 1,024,689	\$ 1,223,575
Business-type activities	1,675,546	3,938,651	937,010	2,098,649	424,304	3,150,079	6,239,556	2,788,157	686,969	4,396,947
Total Change in Net Position	\$ 1,788,920	\$ 3,882,003	\$ 1,036,478	\$ 2,759,990	\$ 1,131,815	\$ 3,619,041	\$ 7,109,868	\$ 3,670,132	\$ 1,711,658	\$ 5,620,522

CITY OF UMATILLA
GOVERNMENTAL ACTIVITIES TAX REVENUE BY SOURCE
LAST TEN FISCAL YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

FISCAL YEAR	PROPERTY TAXES	INFRA- STRUCTURE SALES SURTAX	LOCAL OPTION GAS TAXES	FRANCHISE FEES	UTILITY TAXES	COMMUNICATIONS SERVICE TAX	CASUALTY INSURANCE PREMIUM TAX	TOTAL TAXES
2015	\$ 861,702	\$ 325,566	\$ 93,967	\$ 221,217	\$ 304,005	\$ 129,411	\$ 23,731	\$ 1,959,599
2016	906,859	343,348	88,917	233,921	340,262	133,308	35,315	2,081,930
2017	918,170	413,896	86,084	228,138	338,328	129,481	28,623	2,142,720
2018	959,644	383,495	83,625	275,082	350,536	136,681	32,337	2,221,400
2019	1,044,923	388,248	82,964	294,932	379,133	113,448	35,832	2,339,480
2020	1,089,533	379,600	75,357	299,100	407,878	123,428	37,470	2,412,366
2021	1,227,348	437,515	75,244	314,428	424,151	124,815	38,895	2,642,396
2022	1,399,086	506,311	77,029	340,270	443,723	124,621	44,463	2,935,503
2023	1,669,106	468,118	75,357	375,691	509,467	135,375	51,582	3,284,696
2024	1,968,507	478,326	77,113	401,149	512,072	157,447	60,429	3,655,043
2025	2,365,107	426,476	72,279	400,173	550,919	160,698	68,198	4,043,850

**CITY OF UMATILLA
FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)**

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
General Fund										
Nonspendable	\$ 997	\$ 1,010	\$ 9,855	-	\$ 1,863	\$ 3,946	\$ 1,037	\$ 569	\$ 702	\$ 801
Committed	-	-	-	-	-	-	-	-	-	-
Restricted	-	-	-	-	-	-	-	9,664	8,756	6,061
Assigned	455,350	349,388	53,347	53,540	176,942	303,841	535,327	1,265,471	792,533	944,986
Unassigned	407,892	395,917	531,796	832,353	922,222	1,089,113	1,473,081	1,289,210	1,871,488	1,953,809
Total General Fund	<u>\$ 864,239</u>	<u>\$ 746,315</u>	<u>\$ 594,998</u>	<u>\$ 885,893</u>	<u>\$ 1,101,027</u>	<u>\$ 1,396,900</u>	<u>\$ 2,009,445</u>	<u>\$ 2,564,914</u>	<u>\$ 2,673,479</u>	<u>\$ 2,905,657</u>
All Other Governmental Funds (Special Revenue Funds)										
Nonspendable	\$ -	\$ -	\$ 480,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	301,405	345,319	458,396	690,710	1,232,563	616,935	1,046,527	1,727,180	2,877,832	1,940,023
Assigned	-	-	-	-	-	-	-	-	-	(984,034)
Total All Other Governmental Funds	<u>\$ 301,405</u>	<u>\$ 345,319</u>	<u>\$ 938,396</u>	<u>\$ 690,710</u>	<u>\$ 1,232,563</u>	<u>\$ 616,935</u>	<u>\$ 1,046,527</u>	<u>\$ 1,727,180</u>	<u>\$ 2,877,832</u>	<u>\$ 955,989</u>

CITY OF UMATILLA
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Revenues										
Taxes	\$ 1,703,268	\$ 1,700,201	\$ 1,721,943	\$ 1,832,436	\$ 1,919,939	\$ 2,090,742	\$ 2,307,700	\$ 2,689,639	\$ 3,039,175	\$ 3,577,359
Licenses and permits	139,627	101,173	87,429	117,885	231,431	137,453	401,011	403,853	200,927	360,307
Intergovernmental revenues	885,784	996,914	1,059,977	1,288,065	1,491,100	1,139,529	1,406,338	1,541,672	1,413,256	1,356,514
Charges for services	51,905	68,560	87,684	383,550	405,183	420,191	448,145	495,622	755,027	734,191
Impact fees	-	-	-	33,038	72,721	46,628	84,069	33,603	108,761	93,616
Fines and forfeitures	10,402	27,194	42,886	17,521	7,194	8,459	7,474	6,461	9,965	11,402
Investment income	11,756	6,108	8,645	25,252	21,955	13,820	12,199	62,504	67,097	73,903
Miscellaneous	6,935	13,748	36,734	21,812	31,621	21,125	41,474	112,550	56,842	92,307
Total revenues	2,809,677	2,913,898	3,045,298	3,719,559	4,181,144	3,877,947	4,708,410	5,345,904	5,651,050	6,299,599
Expenditures										
General government	784,770	759,265	805,550	735,389	903,823	1,487,816	1,243,460	1,290,562	1,229,196	1,547,852
Public safety	1,210,427	1,212,409	1,364,194	2,147,180	1,503,767	1,350,059	1,484,208	1,593,171	2,117,770	2,271,189
Physical environment	76,752	43,831	41,947	36,699	41,364	6,667	23,804	71,801	80,593	791,095
Transportation	602,827	704,746	668,715	553,865	588,347	470,408	501,980	765,435	480,112	2,415,107
Economic environment	81,504	95,651	119,470	214,410	228,541	487,349	365,165	163,717	149,206	551,049
Culture and recreation	557,591	618,009	541,612	690,541	682,604	920,259	572,461	738,360	783,628	878,069
Debt Service:										
Principal	142,367	52,905	22,850	61,314	57,758	59,350	61,244	82,495	84,883	87,338
Interest & issuance costs	6,934	1,092	19,200	7,058	17,953	15,794	13,951	13,241	10,905	8,505
Total Expenditures	3,463,172	3,487,908	3,583,538	4,446,456	4,024,157	4,797,702	4,266,273	4,718,782	4,936,293	8,550,204
Excess (Deficiency) of Revenues over (under) Expenditures	(653,495)	(574,010)	(538,240)	(726,897)	156,987	(919,755)	442,137	627,122	714,757	(2,250,605)
Other Financing Sources (Uses)										
Transfers in	580,000	500,000	500,000	669,936	638,128	615,000	615,000	615,000	601,140	682,450
Transfers out	-	-	-	(69,936)	(38,128)	(15,000)	(15,000)	(15,000)	(56,680)	(121,510)
Debt proceeds	-	-	480,000	-	-	-	-	9,000	-	-
Capital leases	-	-	-	170,106	-	-	-	-	-	-
Total Other Financing Sources (Uses)	580,000	500,000	980,000	770,106	600,000	600,000	600,000	609,000	544,460	560,940
Net Change in Fund Balances	\$ (73,495)	\$ (74,010)	\$ 441,760	\$ 43,209	\$ 756,987	\$ (319,755)	\$ 1,042,137	\$ 1,236,122	\$ 1,259,217	\$ (1,689,665)
Debt service as a percentage of noncapital expenditures	4.79%	1.77%	1.33%	2.11%	2.09%	1.97%	1.89%	2.22%	2.01%	1.82%

CITY OF UMATILLA
ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS

FISCAL YEAR	REAL PROPERTY		PERSONAL PROPERTY		CENTRALLY ASSESSED PROPERTY		TOTAL		(IN MILLS) DIRECT TAX RATE	TOTAL TAXABLE VALUE PERCENTAGE OF TOTAL JUST VALUE
	TAXABLE VALUE	ESTIMATED JUST VALUE	TAXABLE VALUE	ESTIMATED JUST VALUE	TAXABLE VALUE	ESTIMATED JUST VALUE	TAXABLE VALUE	ESTIMATED JUST VALUE		
2016	\$ 107,770,097	\$ 173,648,089	\$ 11,815,767	\$ 14,370,614	\$ -	\$ -	\$ 119,585,864	\$ 188,018,703	7.2980	63.60%
2017	110,695,343	178,604,508	12,669,583	16,306,588	-	-	123,364,926	194,911,096	7.1089	63.29%
2018	114,768,783	186,329,263	13,690,524	17,096,492	-	-	128,459,307	203,425,755	7.1089	63.15%
2019	125,384,838	210,726,653	13,303,537	16,807,756	-	-	138,688,375	227,534,409	7.1089	60.95%
2020	133,776,860	230,017,976	14,560,606	18,311,316	-	-	148,337,466	248,329,292	7.1089	59.73%
2021	167,499,257	276,030,504	12,954,840	16,617,089	-	-	180,454,097	292,647,593	7.1089	61.66%
2022	192,837,532	338,339,544	14,535,040	18,339,287	-	-	207,372,572	356,678,831	7.1089	58.14%
2023	219,624,746	394,160,953	20,276,140	24,632,424	-	-	239,900,886	418,793,377	7.1089	57.28%
2024	261,474,131	453,783,332	20,006,685	24,069,663			281,480,816	477,852,995	7.1089	58.90%
2025	300,898,590	502,902,465	18,729,344	22,294,643			319,627,934	525,197,108	7.2377	60.86%

Source: Lake County Property Appraiser's Office

The property appraiser is required to physically inspect the property at least once every 5 years. Homesteaded property is reassessed annually on January 1. Any change resulting from such reassessment shall not exceed the lower of 3% of the prior year's assessed value or the percentage change in the Consumer Price Index for All Urban Consumers, U.S. City Average, all items 1967=100, or successor reports for the preceding calendar year as initially reported by the United States Department of Labor, Bureau of Labor Statistics.

The estimated just value is adjusted down to the taxable value due to governmental exemptions, widows/widowers exemption, disability/blind exemption, institutional exemption for charitable, religious, scientific, literary and educational, \$25,000 homestead exemption, additional \$25,000 homestead exemption age 65 and older, and the homestead assessment differential (just value minus capped value).

CITY OF UMATILLA
PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS
(PER \$1,000 OF ASSESSED VALUE)
LAST TEN FISCAL YEARS

FISCAL YEAR	OPERATING RATE CITY	OVERLAPPING GOVERNMENTS AND RATES							TOTAL
		LAKE COUNTY	SCHOOL DISTRICT	AMBULANCE DISTRICT	COUNTY DEBT SERVICE	HOSPITAL DISTRICT	WATER MANAGEMENT DISTRICT	WATER CONSERVATION AUTHORITY	
2016	7.2980	5.3051	7.1970	0.4629	0.1600	1.0000	0.3023	0.2554	21.9807
2017	7.1089	5.118	6.8750	0.4629	0.1524	1.0000	0.2885	0.2554	21.2611
2018	7.1089	5.118	6.6030	0.4629	0.1524	1.0000	0.2724	0.2554	20.9730
2019	7.1089	5.0734	6.8830	0.4629	0.1100	0.9500	0.2414	0.3557	21.1853
2020	7.1089	5.0327	6.6990	0.4629	0.1100	0.8950	0.2287	0.3368	20.8740
2021	7.1089	5.0529	6.5920	0.4629	0.0918	0.0000	0.2189	0.3229	19.8503
2022	7.1089	5.0364	6.2480	0.4629	0.0918	0.5000	0.1974	0.3083	19.9537
2023	7.1089	5.0364	6.2060	0.4629	0.0918	0.1500	0.1793	0.2940	19.5293
2024	7.1089	5.0364	6.1220	0.4629	0.0918	0.4100	0.1793	0.2940	19.7053
2025	7.2377	5.0254	6.0850	0.4629	0.0400	0.3859	0.1793	0.2940	19.7102

Source: Lake County Property Appraiser's Office

Notes:

Overlapping rates are those of local and county governments that apply to property owners within the City of Umatilla

Taxes levied for the fiscal year are based on the prior year taxable value

**CITY OF UMATILLA
PRINCIPAL PROPERTY TAXPAYERS
CURRENT AND NINE YEARS AGO**

Taxpayer	Fiscal Year 2025			Fiscal Year 2016		
	Taxable Assessed		Rank	Taxable Assessed		Rank
	Value	Value		Value	Value	
COMMUNITY SUPPORTS INC	\$ 39,190,838	1	12.26%	\$ 11,329,603	1	9.47%
EVERS ENTERPRISES LLLP	7,902,538	2	2.47%	3,662,186	2	3.06%
UMATILLA PROPERTIES LLC	5,790,117	3	1.81%			
RICHMOND AMERICAN HOMES OF FL LP	3,992,016	4	1.25%			
D.R. HORTON INC	3,981,618	5	1.25%			
DUKE ENERGY FLORIDA LLC	3,603,226	6	1.13%	2,048,361	5	1.71%
FORESTAR (USA) REAL ESTATE GROUP INC	3,211,779	7	1.00%			
LAKEVIEW TERRACE RETIREMENT	3,177,454	8	0.99%			
NATIONWIDE INVESTMENTS UM LLC	2,976,540	9	0.93%			
LAKESIDE ESTATES UMATILLA LLC	2,814,909	10	0.88%			
ARGUELLES HOLDINGS LLC				3,486,802	3	2.92%
RECOVERY VILLAGE AT UMATILLA LLC				2,981,797	4	2.49%
NATIONWIDE UMATILLA PLAZA LLC				1,672,415	6	1.40%
GOLDEN ESTATES MHP				1,583,557	7	1.32%
EMBARQ-FLORIDA INC				1,263,868	8	1.06%
UMATILLA STATE BANK				1,031,702	9	0.86%
NORTH CENTRAL PLACE LLC				996,208	10	0.83%
Total	<u>\$ 76,641,035</u>		<u>23.98%</u>	<u>\$ 30,056,499</u>		<u>25.13%</u>

Source: Lake County Property Appraiser's Office

**CITY OF UMATILLA
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS**

<u>FISCAL YEAR</u>	<u>TOTAL TAX LEVY</u>	<u>CURRENT TAX COLLECTIONS</u>	<u>PERCENT OF LEVY COLLECTED</u>	<u>DELINQUENT TAX COLLECTIONS</u>	<u>TOTAL TAX COLLECTIONS</u>	<u>% TOTAL TAX COLLECTIONS TO TAX LEVY</u>
2016	872,738	804,536	92.19%	35,450	839,986	96.25%
2017	876,989	809,442	92.30%	41,141	850,583	96.99%
2018	913,204	839,941	91.98%	43,585	883,526	96.75%
2019	985,922	898,142	91.10%	53,955	952,097	96.57%
2020	1,054,516	956,632	90.72%	40,313	996,945	94.54%
2021	1,133,730	1,057,309	93.26%	40,768	1,098,077	96.86%
2022	1,282,830	1,233,724	96.17%	1,269	1,234,993	96.27%
2023	1,473,946	1,398,910	94.91%	26,475	1,425,385	96.71%
2024	1,705,431	1,608,681	94.33%	23,957	1,632,638	95.73%
2025	1,999,675	1,859,615	93.00%	71,032	1,930,647	96.55%

**CITY OF UMATILLA
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS**

Fiscal Year	Governmental Activities			Business-Type Activities				Total Primary Government	Percentage of Personal Income ^a	Per Capita ^a
	Financed Purchases	SBITA Liability	Loans Payable	Utility Revenue Bonds	Loans Payable	Financed Purchases	SBITA Liability			
2016	\$ 10,044	\$ -	\$ 65,711	\$ -	\$ 475,383	\$ -	\$ -	551,138	0.40%	141
2017	-	-	22,850	-	627,051	-	-	649,901	0.42%	162
2018	-	-	480,000	-	596,555	124,025	-	1,200,580	0.80%	294
2019	-	-	438,322	-	625,279	112,207	-	1,175,808	0.82%	283
2020	135,682	-	395,352	-	1,093,003	99,941	-	1,723,978	1.45%	411
2021	120,634	-	351,050	-	687,279	87,211	-	1,246,174	1.05%	311
2022	105,066	-	305,374	-	1,237,437	73,997	-	1,721,874	1.48%	444
2023	88,973	39,787	258,282	-	1,258,121	60,283	39,786	1,745,232	1.15%	450
2024	72,337	20,091	209,731	-	1,596,744	46,046	20,089	1,965,038	1.25%	493
2025	55,147	-	159,674	-	1,546,807	31,269	-	1,792,897	1.27%	443

Note: Details regarding the City's outstanding debt can be found Note 8 to the financial statements.

^a See following "DEMOGRAPHIC AND ECONOMIC STATISTICS" for personal income and population data.

**CITY OF UMATILLA, FLORIDA
RATIOS OF GENERAL BONDED DEBT OUTSTANDING
LAST TEN FISCAL YEARS**

The City of Umatilla has had no general bonded debt during the last ten fiscal years

**CITY OF UMATILLA, FLORIDA
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
AS OF SEPTEMBER 30, 2025**

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt
Other Debt			
Lake County Board of County Commissioners	\$ 2,480,000	0.70%	\$ 17,360
School District of Lake County	-	0.98%	-
Subtotal, overlapping debt			17,360
Direct debt	347,255		347,255
Total direct and overlapping debt			<u>\$ 364,615</u>

Note: The City of Umatilla has no ordinance which limits general obligation debt to a percentage of assessed property values.

(1) The estimated percentage is based on the city's population to total county population

**CITY OF UMATILLA
PLEDGED-REVENUE COVERAGE
WATER/SEWER UTILITY REVENUES, FRANCHISE AND UTILITY TAXES
LAST TEN FISCAL YEARS**

Fiscal Year	Operating Revenues ²	Operating Expenses ¹	Net Revenue Available for Debt Service	Debt Service Requirements			Coverage
				Principal	Interest	Total	
2016	\$ 1,302,841	\$ 663,366	\$ 639,475	\$ 20,342	\$ 1,837	\$ 22,179	28.83
2017	103,461	15,821	87,640	38,115	2,694	40,809	2.15
2018	104,040	15,198	88,842	30,496	7,842	38,338	2.32
2019	1,647,261	806,783	840,478	38,356	44,109	82,465	10.19
2020	1,721,349	1,037,537	683,812	43,138	7,435	50,573	13.52
2021	1,666,429	1,049,849	616,580	460,976	21,337	482,313	1.28
2022	1,689,923	1,335,929	353,994	38,343	67,094	105,437	3.36
2023	2,736,184	1,885,766	850,418	38,343	80,139	118,482	7.18
2024	3,197,236	2,748,825	448,411	41,405	23,078	64,483	6.95
2025	4,943,741	1,693,538	3,250,203	59,530	6,564	66,094	49.18

¹ Operating expenses are exclusive of depreciation.

² Operating revenues are inclusive of franchise taxes, utility taxes, miscellaneous income, and interest income as specified in the debt indentures.

**CITY OF UMATILLA
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS**

Fiscal Year	Population	Total Personal Income of all Umatilla Residents	Per Capita Personal Income	Median Age	Lake County Unemployment Rate
2016	3,908	139,386,636	35,667	52.40	4.80%
2017	4,021	154,651,681	38,461	44.70	3.20%
2018	4,081	149,850,239	36,719	44.00	2.70%
2019	4,154	142,934,986	34,409	44.30	2.80%
2020	4,196	119,267,104	28,424	52.80	5.50%
2021	4,005	118,660,140	29,628	52.60	4.30%
2022	3,875	116,571,625	30,083	55.60	2.80%
2023	3,881	151,747,100	39,100	61.40	3.50%
2024	3,984	157,224,576	39,464	52.10	3.90%
2025	4,050	141,381,450	34,909	47.70	4.80%

Population from the Florida Bureau of Economic and Business research (BEBR)
Income and age data from censusreporter.org

**CITY OF UMATILLA
PRINCIPAL EMPLOYERS
CURRENT AND NINE YEARS AGO**

Employer	2025			Employer	2016		
	Rank	Employees	Percentage of Total City Employment		Rank	Employees	Percentage of Total City Employment
Lake County School Board	1	255	*	Lake County School Board		238	*
Lakeview Terrace	2	210	*	Lakeview Terrace		170	*
Recovery Village	3	111	*	Recovery Village		118	*
City of Umatilla	4	49	*	United Southern Bank		49	*
United Southern Bank	5	48	*	McDonalds		44	*
Walker Building Corporation	6	43	*	City of Umatilla		43	*
Lake County Health Clinic	7	40	*	Lake County Health Clinic		36	*
McDonald's	8	35	*	Utility Technicians		31	*
Mammoth Constructors	9	34	*	Faryna Grove Care		22	*
Bryan Groves	10	28	*	Sunsational Citrus		6	*

* Data not available
Source: City staff

CITY OF UMATILLA
FULL TIME EQUIVALENT GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS

Function	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
General Government										
City Manager	1	1	1	1	1	1.5	1.5	1.5	1.5	1
Assistant City Manager	0	0	0	0	0	0.0	0.0	0.0	0	1
City Clerk	1	1	1	1	1	1	1	1	1	1
Finance	4	4	4	4	4	5	5	5	5	5
Permitting	1	1	0	0	0	0	0	0	0	0
Total General Government	7	7	6 *	6	6	7.5	7.5	7.5	7.5	8
Public Safety										
Police Officers	9	9	9	9	9	9	9	9	9	10
Police Civilians	1	1	1	1	1	1	1	1	1	1.5
Code Enforcement	0	1	1	1	1	0.5	0.5	0.5	0.5	0.5
Crossing Guards (FTE)	1	1	1	1	1	1	1	1	1	1
Total Public Safety	11	12	12	12	12	11.5	11.5	11.5	11.5	13
Building, Planning & Zoning	0	0	1 *	1	2.5	2.5	2.5	2.5	2.5	2.5
Airport	0	0	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5
Public Works										
Administration	3	3	3	3	3	3	3	3	3	3
Cemetery	1	1	1	1	1	1	1	1	1	1
Facilities Maint.	1	1	1	1	1	1	1	1	1	1
Street Maint.	6	6	6	6	6	6	6	6	6	5
Total Public Works	11	11	11	11	11	11	11	11	11	10
Culture and Recreation										
Library	8	7	7	7	7	7	7	7	7	6
Parks and Recreation	2	3	3	3	3	3	3	3	3	2
Total Culture and Recreation	10	10	10	10	10	10	10	10	10	8
Utilities										
Water	3	4	4	4	4	4	4	4	4	4
Sewer	2	2	2	2	2	2	2	2	2	2
Sanitation	0	1	1	1	1	1	1	1	1	1
Total Utilities	5	7	7	7	7	7	7	7	7	7
Total Government Employees	44	47	48	48	49.0	50.0	50.0	50.0	50.0	49.0

Source: Finance Department

* Position moved from General Government

**CITY OF UMATILLA
OPERATING INDICATORS BY FUNCTION
LAST TEN FISCAL YEARS**

Function/Program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Police										
Arrests	178	130	161	243	86	89	103	100	155	159
Traffic/DUI Citations	197	215	441	302	104	127	108	114	180	239
Traffic Accidents	77	74	88	102	74	116	83	77	101	112
Warrants	28	38	46	30	34	2	22	24	17	7
Building Department:										
Building Permits	204	274	291	283	398	347	390	367	472	497
Roads and Streets										
Potholes repaired	510	250	100	125	50	45	50	65	80	75
Street resurfacing (by mile)	1.25	1.27	1.26	1.91	1.52	1.46	1.39	0.00	0	0.9
Library										
Total Circulation (Library materials checked out)	124,245	73,102	54,269	58,570	43,534	38,896	39,762	37,286	42,744	37,043
Total Users of Public Internet Computers	31,009	25,700	18,651	17,967	2,023	1,602	2,671	3,267	4,452	4,367
Total Reference Transactions	11,206	10,088	15,862	13,791	859	3,952	2,600	386	648	2,704
Total Annual Programs	566	340	402	436	0	70	293	416	424	471
Total Program Attendance	14,078	8,964	7,322	11,242	0	704	4,476	4,105	6,142	7,291
Total Number of registered card holders	5,545	5,798	6,402	6,147	6,193	5,111	5,374	5,841	4,573	4,375
Number of hours spent on public technology instruction	0	36	20	32	10	10	13	13	156	60
Total Library visitors	105,636	91,517	88,369	102,430	52,595	52,093	32,671	42,176	53,194	45,897
Parks and Recreation										
Number of Recreation Leases	317	125	86	12	12	12	16	16	16	17
Number of Bookings at the Community Building	0	12	103	46	17	15	49	93	76	57
Water										
Commercial Connections	206	197	195	198	233	273	279	249	279	301
Residential Connections	1,543	1,337	1,454	1,489	1,702	1,887	1,794	1,577	1,576	1,960
Total Connections	1,749	1,534	1,649	1,687	1,935	2,160	2,073	1,826	1,855	2,261
Average Daily Consumption (gallons per day)	496,000	467,000	389,000	412,577	381,474	432,000	458,000	458,000	415,000	442,484
Treatment capacity (gallons per day)	1,000,000	1,000,000	650,000	650,000	650,000	650,000	650,000	650,000	650,000	650,000
Wastewater										
Commercial Connections	131	130	130	118	145	146	148	127	128	130
Residential Connections	919	933	926	971	1,108	1,163	1,178	1,009	1,085	1,106
Total Connections	1,050	1,063	1,056	1,089	1,253	1,309	1,326	1,136	1,213	1,236
Average Daily Sewage Treatment (gallons per day)	144,000	143,000	137,000	159,000	155,000	156,000	164,000	164,000	0	0
Treatment Capacity (gallons per day)	300,000	300,000	300,000	300,000	300,000	300,000	300,000	300,000	0	0

Note: Indicators are not available for the general government and growth management functions.

Sources: Various city departments

* Data not available

CITY OF UMATILLA
CAPITAL ASSET AND INFRASTRUCTURE STATISTICS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS

Function/Program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Police										
Stations (Includes substations)	1	1	1	1	1	1	1	1	1	1
Patrol Units (2 shifts/2 officers per shift)	4	4	4	4	4	4	4	4	4	4
Sworn Officers (positions filled at year end)	9	9	9	9	9	9	9	9	9	10
Support	1	1	1	1	1	1	1	1	1	1
Roads and Streets										
Paved Roads	21 miles	21 miles	21 miles	21 miles	21 miles	21 miles	21 miles	21 miles	21 miles	21 miles
Unpaved Roads	2.0 miles	2.0 miles	2.0 miles	2.0 miles	2.0 miles	2.0 miles	2.0 miles	2.0 miles	2.0 miles	2.0 miles
Sidewalks	56,836 feet	56,836 feet	56,836 feet	56,836 feet	56,836 feet	56,836 feet	56,836 feet	56,836 feet	56,836 feet	56,836 feet
Culture and Recreation										
Libraries	1	1	1	1	1	1	1	1	1	1
Acreage	35	35	35	35	35	35	35	35	35	35
Parks	6	6	6	6	6	6	6	6	6	6
Recreation Centers	1	1	1	1	1	1	1	1	1	1
Basketball Courts	2	2	2	2	2	2	2	2	2	2
Tennis Courts	2	2	2	2	2	2	2	2	2	2
Baseball Fields	1	1	1	1	1	1	1	1	1	1
Playgrounds	3	3	3	3	3	3	3	3	3	3
Soccer Fields	1	1	1	1	1	1	1	1	1	1
Swimming Pool	1	1	1	1	1	1	1	1	1	1
Water										
Water mains (miles)	30.9	30.9	30.9	30.9	31.5	31.5	31.5	31.5	33	33
Storage Capacity (gallons)	250,000	350,000	350,000	350,000	350,000	350,000	350,000	350,000	350,000	350,000
Fire Hydrants	151	151	151	151	156	156	156	156	214	227
Water Plants	1	2	2	2	2	2	2	2	2	2
Wastewater										
Sewers-Force Mains/Gravity (miles)	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.7	14.7
Treatment Capacity (gallons/daily)	300,000	300,000	300,000	300,000	300,000	300,000	300,000	300,000	0	0
Lift Stations	9	10	10	10	10	10	10	10	12	12

Note: No capital asset and infrastructure statistics are available for the general government, building or growth management functions.

Sources: Various city departments

COMPLIANCE SECTION

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable Mayor and City Council
City of Umatilla, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS) issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Umatilla, Florida as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise City of Umatilla, Florida's basic financial statements, and have issued our report thereon dated June 5, 2026.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Umatilla, Florida's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Umatilla, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Umatilla, Florida's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Umatilla, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

McDermitt Davis

Orlando, Florida
June 5, 2026

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Mayor and City Council
City of Umatilla, Florida

Report on Compliance for Each Major State Project Opinion on Each Major State Project

We have audited the *City of Umatilla, Florida's* (the City) compliance with the types of compliance requirements identified as subject to audit in the requirements described in the Department of Financial Services' *State Projects Compliance Supplement*, and Chapter 10.550, Rules of the Auditor General, that could have a direct and material effect on each of the City's major state projects for the year ended September 30, 2025. The City's major state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each major state project for the year ended September 30, 2025.

Basis for Opinion on Each Major State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Chapter 10.550, Rules of the Auditor General. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state project. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's state projects.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Chapter 10.550, Rules of the Auditor General will always detect material noncompliance when it exists.

The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major state project as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and Chapter 10.550, Rules of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding The City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

McDermitt Davis

Orlando, Florida
June 5, 2026

City of Umatilla, Florida
**Schedule of Expenditures of
State Financial Assistance**
Year Ended September 30, 2025

Award Type				
Grantor				
Pass-Through Grantor	Grantor Program Title	CSFA Number	Agency or Pass-through Entity Grant Number	Expenditures
State Financial Assistance				
State of Florida Department of Transportation				
	Aviation Grant Programs - Hangars with Taxilanes *	55.004	FM#449782-1-94-01	\$ 2,174,755
	Aviation Grant Programs - Parking Apron and Rotating Beacon Design *	55.004	FM#453566-1-94-01	17,320
	Aviation Grant Programs - Rotating Beacon Design *	55.004	FM#453566-2-94-01	147,320
	Aviation Grant Programs - Fuel Farm Expansion *	55.004	FM#456380-1-94-04	15,000
	Aviation Grant Programs - Parking Apron Expansion *	55.004	FM#454112-1-94-01	736
	Total State of Florida Department of Transportation			<u>2,355,131</u>
State of Florida Department of Commerce				
	Economic Development Tax Refund, Tax Credit, and Grant Program*	40.043	G0135	<u>2,451,745</u>
	Total State of Florida Department of Commerce			<u>2,451,745</u>
State of Florida Department of Environmental Protection				
	State Revolving Fund, Drinking Water Facility Construction *	37.076	DW350760	1,025,211
	Statewide Water Quality Restoration Projects	37.039	LPA0400	<u>84,253</u>
	Total State of Florida Department of Environmental Protection			<u>1,109,464</u>
Total state financial assistance				<u><u>\$ 5,916,340</u></u>

* Denotes a major project

See accompanying Notes to Schedule of Expenditures of State Financial Assistance

NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of state financial assistance (the Schedule) includes the state grant activity of the City of Umatilla, Florida (the City) under projects of the state government for the year ended September 30, 2025. The information in this Schedule is presented in accordance with the requirements of Chapter 10.550, Rules of the Auditor General, and Section 215.97, Florida Statutes. Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position or cash flows of the City.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Therefore, amounts reported on the Schedule are based on expenditures incurred as of September 30, 2025, even if grant or loan was received subsequent to that date. State expenditures are recognized following the cost principles contained in the State Projects Compliance Supplement and Chapter 10.550, Rules of the Auditor General wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

NOTE 3 LOANS AND LOAN GUARANTEES

In April 2025, the City executed a State Revolving Fund Loan agreement DW350760 for the City's construction loan agreement. Loan balance as of September 30, 2025 is \$0. Loan expenditures reported in the current year Schedule are \$1,025,211.

NOTE 4 CONTINGENCIES

Grant expenditure amounts are subject to audit and adjustment. If any expenditures are disallowed by a Grantor agency as a result of such an audit, any claim for reimbursement to the Grantor agency would become a liability of the City. In the opinion of the City's management, all grant expenditures included on the Schedule complied with the terms of the grant agreements and applicable federal laws and regulations.

City of Umatilla, Florida
Schedule of Findings and Questioned Costs
State Projects
Year Ended September 30, 2025

Section I - Summary of Independent Auditor's Results:

Financial Statements

Type of auditors' report issued:	Unmodified Opinion	
Internal control over financial reporting:		
Material weakness identified?	___ Yes	<u>X No</u>
Significant deficiency identified	___ Yes	<u>X None reported</u>
Noncompliance material to financial statements noted?	___ Yes	<u>X No</u>

State Awards

Type of auditors' report issued on compliance for major state projects:	Unmodified Opinion	
Internal control over major state projects:		
Material weakness identified?	___ Yes	<u>X No</u>
Significant deficiency identified	___ Yes	<u>X None reported</u>
Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550?	___ Yes	<u>X No</u>

Identification of Major State Projects

CSFA No. 55.004

Aviation Grant Programs

CSFA No. 40.043

Economic Development Tax Refund, Tax Credit, and Grant Program

CSFA No. 37.076

Drinking Water Facility Construction

Dollar threshold used to distinguish between type A and type B projects

State
\$ 750,000

Section II - Financial Statement Findings:

None

Section III - State Project

Findings and Questioned Costs:

None

Section IV - State Project

Summary Schedule of Prior Year Findings

No Prior Year Findings

MANAGEMENT LETTER

Honorable Mayor and City Council
City of Umatilla, Florida

Report on the Financial Statements

We have audited the financial statements of the City of *Umatilla, Florida*, as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated June 5, 2026.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Florida Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* (GAS); Independent Auditor's Report on Compliance for each Major State Project and Internal Control Over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards, AT-C Section 315*, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 5, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, require that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no such findings in the preceding financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information has been disclosed in the notes to the financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City of Umatilla, Florida has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met.

In connection with our audit, we determined that the City of Umatilla, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City of Umatilla, Florida.

It is management's responsibility to monitor the City of Umatilla, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Sections 10.554(1)(i)2., Rules of the Auditor General, require that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, the City of Umatilla must include a statement as to whether a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did/did not operate within the City of Umatilla's geographical boundaries during the fiscal year under audit.

The City did not have a PACE program operate within the City.

As required by Section 10.554(1)(i)6.b., Rules of the Auditor General, if a PACE program was operating within the geographical areas of the City of Umatilla, a list of all program administrators and third-party administrators that administered the program.

Not applicable, no PACE programs.

As required by Section 10.554(1)(i)6.c., Rules of the Auditor General, if a PACE program was operating within the geographical areas of the City of Umatilla, the full names and contact information of each such program administrator and third-party administrator

Not applicable, no PACE programs.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

McDermitt Davis

Orlando, Florida
June 5, 2026



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**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH
THE REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES**

Honorable Mayor and City Council
City of Umatilla, Florida

We have examined City of Umatilla, Florida's (the City) compliance with the requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2025. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in Government Auditing Standards issued by the Comptroller General of the United States and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, City of Umatilla, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

McDermitt Davis

Orlando, Florida
June 5, 2026